1	BEFORE THE ILLINOIS ENVIRONMENTAL PROTECTION AGENCY
2	IN THE MATTER OF: ) PROPOSED ISSUANCE OF A STATE )
3	CONSTRUCTION PERMIT FOR THE ) NORTH SHORE SANITARY DISTRICT, )
4	ZION )
5	
6	REPORT OF PROCEEDINGS taken at the hearing
7	of the above-entitled matter, held at 3901 21st Street,
8	Zion, Illinois, before Hearing Officer Charles Matoesian,
9	reported by Janice H. Heinemann, CSR, RDR, CRR, a notary
10	public within and for the County of DuPage and State of
11	Illinois, on the 13th day of January, 2004, commencing at
12	the hour of 7:00 p.m.
13	
14	IEPA APPEARANCES:
15	MR. CHARLES MATOESIAN, IEPA Hearing Officer;
16	MR. MARK SCHOLLENBERGER, P.E, BOL, Permit Section;
17	MR. CHRIS ROMAINE, BOA, Manager, Utility Unit,
18	Permit Section;
19	MR. JASON SCHNEPP, BOA, Permit Engineer;
20	MR. AL KELLER, BOW, Manager, Northern Municipal Unit, Permit Section;
21	MR. BRAD FROST, Community Relations.
22	,
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1	HEARING OFFICER MATOESIAN: My name is Charles
2	Matoesian, and I'm the hearing officer tonight.
3	This is a hearing for a proposed issuance
4	of a state construction permit for the North Shore
5	Sanitary District in Zion. The North Shore Sanitary
6	District has requested a permit from the Illinois EPA

- 7 sludge processing facility to be located at 9th Street and
- 8 Green Bay Road in Zion. The sludge processing facility
- 9 will include a sludge receiving and storage area, drying
- 10 process, and a melting process. The project will not be a
- 11 major source of air emissions pursuant to the Federal
- 12 Prevention of Significant Deterioration rules or the Major
- 13 Stationary Sources Construction and Modification rules
- 14 found at
- 15 35 Illinois Administrative Code Section 203.
- 16 The Illinois EPA is accepting comments on
- 17 this proposed permit. This hearing will be held by the
- 18 Bureau of Air under the 166(a) rules, that's at
- 19 35 Illinois Administrative Code 166(a). The purpose of
- 20 this hearing is to receive comments and data and to answer
- 21 questions from the public prior to making the final
- 22 decision concerning this permit.
- 23 Lengthy comments and questions should be
- 24 submitted to the Illinois EPA in writing. Written

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- 1 comments must be postmarked by midnight February 12, 2004.
- 2 Comments need not be notarized and should be sent to
- 3 myself, the Illinois EPA Hearing Officer, 1021 North Grand
- 4 Avenue East, P.O. Box 19276, Springfield, Illinois,
- 5 62794-9276.
- I would note this is purely an air permit
- 7 hearing. It is not concerning land or water issues. We
- 8 do have representatives from the water and land bureau
- 9 available for questions, however this only concerns the
- 10 air permit.

11	11304epazion.txt The speaker tonight will be Mr. Jason
12	Schnepp. And before I start, on behalf of Renee Cipriano,
13	the Director of the Illinois Environmental Protection
14	Agency, the Bureau of Air, and myself, I thank you all for
15	coming.
16	And now Mr. Schnepp will make his
17	presentation.
18	MR. SCHNEPP: Good evening, ladies and
19	gentlemen. My name is Jason Schnepp, and I'm a permit
20	engineer in the Bureau of Air. I will be giving you a
21	brief description of the project. The North Shore
22	Sanitary District has requested a permit for the
23	construction of sludge drying and processing equipment
24	that would be located at the District's existing facility

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1 in Zion, Illinois. The new equipment would be used to dry

2 wet sludge from the District's existing Waukegan, Highland

3 Park, and Gurnee wastewater and treatment plants for

4 off-site disposal, or to further process dried sludge in a

5 melter to make a glass aggregate, which could be used in

6 construction.

7 The wet sludge would be received by truck

8 in an enclosed building for storage until processing.

9 Both the sludge receiving room and the sludge storage

10 silos would be vented to an odor control system, which

11 would consist of two packed tower scrubbers in series.

The sludge dryer would be designed to yield

13 a dried granulate of approximately 5 percent moisture.

14 The dryer would be heated indirectly by circulating hot

- 15 oil through pipes in the dryer. The dryer exhaust would
- 16 be routed through a condenser and then into the dry
- 17 granulate silo, which would also be vented through the
- 18 odor control scrubbers, to control both organic material
- 19 and particulate matter emissions.
- in the melter, the combustible fraction of
- 21 the dry granulate would burn while the mineral portion
- 22 would form a molten glass. Oxygen would be supplied to
- 23 the melter to support high-temperature combustion. The
- 24 melter exhaust would first pass through a heat exchanger

- 1 to heat the oil used for heating the dryer. The exhaust
- 2 would then pass through an initial filter and scrubber.
- 3 The exhaust flow would then be split with most of the flow
- 4 returned to the melter. The remainder of the exhaust
- 5 would be vented through a final particulate filter and
- 6 fixed bed activated carbon filter. The activated carbon
- 7 would collect mercury in the exhaust.
- 8 The melter would be subject to National
- 9 Emission Standards for Hazardous Air Pollutants for
- 10 mercury for sludge incinerators and New Source Performance
- 11 Standards for sludge incinerators at sewage treatment
- 12 plants. The melter would also be subject to Illinois'
- 13 requirements for incinerators. The requirements of these
- 14 rules are identified in the draft permit.
- 15 A natural gas-fired auxiliary heater would
- 16 also be used for the startup of the dryer and backup if
- 17 the melter was not in operation.
- 18 The Illinois EPA has reviewed materials

- 19 submitted by the North Shore Sanitary District and has
- 20 determined that the application complies with applicable
- 21 state and federal standards. The conditions of the
- 22 proposed permit contain limitations and requirements on
- 23 the activities of the facility. The permit would also
- 24 establish appropriate testing, monitoring, recordkeeping,

- 1 and reporting requirements.
- In closing, the Illinois EPA is proposing
- 3 to grant a construction permit. We welcome any comments
- 4 or questions from the public on our proposed action.
- 5 Thank you.
- 6 All right. At this point I will open the
- 7 floor to public speakers, going in order of the cards that
- 8 were filled out. When I call your name, please approach
- 9 the podium and state and spell your name for the record.
- 10 Please try to speak clearly and remember to keep comments
- 11 relevant to the proposed issuance of the construction
- 12 permit for the sludge processing facility.
- 13 There are a fair number of speakers tonight
- 14 so at the beginning we will try to keep everyone to about
- 15 five minutes, and then once everyone has gotten around to
- 16 comments you can approach for a second round if you would
- 17 like additional time.
- 18 Okay. At this point we will start with
- 19 Mr. John Jones.
- 20 MR. JONES: Thank you for hearing me. There are
- 21 a lot of people in the audience that know me, and I want
- 22 it very clearly understood that I am here as a resident of

- 23 Zion speaking for myself and my family. We have lived in
- 24 Zion for -- since 1975. We have lived here since 1975,

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- 1 although my wife is a lifelong Zion resident.
- 2 We are familiar with the landfilling that
- 3 has happened over the past 30 years or so. And quite
- 4 frankly, with the technology today, I can't understand why
- 5 we would any longer consider landfill with sludge. Our
- 6 technology is far superior to that, and that's about all
- 7 that I have to say. Thank you.
- 8 HEARING OFFICER MATOESIAN: Thank you,
- 9 Mr. Jones.
- 10 The next speaker I have, this is Mrs. Susan
- 11 zingle.
- 12 MS. ZINGLE: Okay. Good evening. My name is
- 13 Susan Zingle. I'm with the Lake County Conservation
- 14 Alliance. I guess normally these hearings start with a
- 15 presentation by the applicant, and we kind of skipped that
- 16 step this evening. I saw Brian here earlier. Is there
- 17 someone here from Minergy?
- 18 Then I ask my first question addressed to
- 19 Brian Jensen. How many hours a day and how many days a
- 20 week do you plan to operate this plant?
- 21 HEARING OFFICER MATOESIAN: Actually, if you
- 22 could address to us and then --
- 23 MS. ZINGLE: Okay. How many hours a day and how
- 24 many days a week will the plant operate?

1 MR. SCHNEPP: It's permitted to run 7 days a 2 week, 24 hours a day, 52 weeks a year. 3 MS. ZINGLE: So we are assuming then that that's 4 the maximum potential to emit that this plant has? 5 MR. SCHNEPP: Yes. 6 MS. ZINGLE: Well, I took a look at this Web site for the Northeastern Illinois Planning Commission and 7 8 I looked at the population figures for the communities 9 that are served by the North Shore Sanitary District. 10 This, it's my understanding from reading some of the 11 background material, is planned for 187 wet tons of sludge 12 a day, which represent their maximum from 1999. Is that still correct? 13 14 MR. SCHNEPP: I believe the figure in the 15 application was 200. 16 MS. ZINGLE: It's 200? 17 MR. SCHNEPP: Tons. 18 MS. ZINGLE: Well, then we still have a little 19 bit of a problem. Looking at these population figures 20 between now and the year 2030, there will be a 21 16 percent -- actually close to a 17 percent increase in 22 population growth. That takes -- I started at 187 tons

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1 of sludge, which means that this is, in essence, a sham

is what they had for 1999, you multiply that times

16 percent increase, and you come up with 217 tons a day

- 2 permit. They are going to have to go back and add a
- 3 second line or add additional processing capacity to be Page 8

- 4 able to accommodate the growth in their market.
- 5 That does not take into consideration some
- 6 of the industrial applications. Right now this plant has
- 7 a line coming from the Grayslake/Gurnee area that's
- 8 actually collected by Lake County but then processed by
- 9 North Shore Sanitary District in Gurnee. Within
- 10 Grayslake, there is a plan for several hundred acres of
- 11 industrial development called the Central Range. And
- 12 these population figures are residential population
- 13 figures, they do not take into consideration that kind of
- 14 industrial growth.
- 15 They estimate right now they are using
- 16 28,000 pollution equivalents a day, and that will go to
- 17 58,000 when the Central Range is completed. So I would
- 18 like to know how this can remain a minor permit when they
- 19 are going to have to go back and expand the capacity
- 20 sooner rather than later.
- 21 MR. ROMAINE: In terms of the permit that's
- 22 before us, at this point the North Shore Sanitary District
- 23 is only being permitted to process the amount of sludge
- 24 that has been described in the application. We are not in

- 1 a position to address what decisions the North Shore
- 2 Sanitary District might make about growth in the amount of
- 3 sludge it generates. Otherwise, it might decide to
- 4 process and address that sludge disposal issue.
- 5 I think that's the nature of permitting in
- 6 general. The North Shore is not obligated as part of
- 7 their air permit to describe what their sludge management Page 9

- 8 plans are for the next 20 years. We are simply permitting
- 9 their current proposal to deal with current amounts of
- 10 sludge. If North Shore would like to supplement that,
- 11 they are certainly welcome to.
- 12 MS. ZINGLE: It just is reminiscent for me of,
- 13 forgive me for having a somewhat personal situation, the
- 14 situation we had with the Bartlett power plant where ABB
- 15 came before you and the IEPA and said they were only going
- 16 to have X number of turbines, but they went before the
- 17 village board and talked about Y number of turbines.
- 18 Here we have evidence of the same kind of
- 19 activity. We have a permit that is minor just by the skin
- 20 of its teeth and, yet, obviously not sufficient to meet
- 21 the needs of the district in which it is located. Unlike
- 22 a power plant that can elect to take a contract or not to
- 23 take a contract or regulate its hours, therefore genuinely
- 24 maintain its status, North Shore Sanitary District is

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- 1 obliged to take everything that comes its way. And with
- 2 the closing of the landfill, this is their only outlet.
- 3 So I think in the interest of accuracy on
- 4 your part, rather than have them come back in five years,
- 5 add another dry line or another melting line, and then be
- 6 eligible for PSD, why don't we plan for the future right
- 7 now?
- 8 MR. ROMAINE: I guess one simple answer is they
- 9 would have to come back to us anyway because we could not
- 10 issue a permit at this point for equipment that has not
- 11 been developed, and we can't permit equipment of the type Page 10

- 12 that's present here five years into the future.
- 13 MS. ZINGLE: Do we have any confirmation from
- 14 material that you may have seen from Minergy that confirms
- 15 the 200 tons a day is, in fact, the capacity of the
- 16 equipment?
- 17 MR. SCHNEPP: I don't have that information.
- 18 MS. ZINGLE: Do you have it at all? I mean not
- 19 necessarily here tonight, but do you have it at all?
- 20 MR. SCHNEPP: What we have in the application is
- 21 a statement from the North Shore Sanitary District of the
- 22 maximum capacity. And that's, as I stated before, 200
- 23 tons per day.
- 24 MS. ZINGLE: I would like to confirm with

- 13
- 1 Minergy or with some other, whatever applicant you can,
- 2 that, in fact, 200 tons is the maximum this plant can
- 3 accommodate, not just the maximum that North Shore
- 4 Sanitary District is looking for. And then I would
- 5 suggest the communities that work with North Shore
- 6 Sanitary District ask their board how their sludge is
- 7 going to be processed in the future because this is going
- 8 to max out real soon.
- 9 MR. SCHNEPP: In response to your comment about,
- 10 you know, if they add a second line, just so you know, the
- 11 emission limits in this permit is significantly below PSD
- 12 thresholds.
- 13 MS. ZINGLE: But they are just a tad under
- 14 100 tons, which is the difference between having to get a
- 15 Title V permit or not.

- 16 MR. SCHNEPP: Right, but I just was responding
- 17 to your question about --
- 18 MS. ZINGLE: But they are cutting a very fine
- 19 line here.
- 20 I also note that there are no continuos
- 21 emission monitors required for this plant. And yet, here
- 22 they are coming in a hair's breadth under the total; but
- 23 we are going to do this all by estimates and calculations.
- 24 I would like to see if you can require them to have

- 1 continuous emissions monitors for every emission where
- 2 it's conceivably possible for them to apply that
- 3 technology.
- 4 I was also curious, they talk about routing
- 5 the exhaust through odor control equipment. What recourse
- 6 do citizens have if, in fact, that equipment fails or for
- 7 some other -- what other, that they don't route it
- 8 appropriately and, in fact, their odors are noticeable in
- 9 the neighborhood?
- 10 MR. ROMAINE: If they don't route it
- 11 appropriately, then they have deviated from their permit;
- 12 and they are not operating their equipment properly, and
- 13 that is certainly circumstances in which enforcement would
- 14 be initiated. In terms of if equipment is operated but
- 15 odors occur, then there would be further investigation on
- 16 what can be done to improve the operation of that scrubber
- 17 to eliminate those odors.
- 18 MS. ZINGLE: Okay. I would just like to
- 19 reference the fact that in Gurnee -- There was a problem Page 12

- 20 at the Gurnee wastewater treatment plant with sulfur
- 21 odors. And according to the New Sun, "Finally the problem
- 22 was solved. It had taken North Shore Sanitary District
- 23 more than two years of staff time and cost the District
- 24 more than \$7.5 million to catch the problem." And it was

- 1 a problem of the make-up of the sludge that was coming in,
- 2 that it took them two years to identify.
- 3 So two points to this. One is that odor
- 4 might very well be a problem here. And second of all,
- 5 they don't know what's in their sludge. So do the
- 6 continuous emission monitors, whatever we can do outside,
- 7 independent verification of what this plant is doing.
- 8 Thank you.
- 9 HEARING OFFICER MATOESIAN: Thank you,
- 10 Ms. Zingle.
- 11 The next speaker is Mr. Jim Howard.
- MR. HOWARD: Good evening. My name is Jim
- 13 Howard. And I would like nothing more than to welcome you
- 14 guys back to Zion, but every time you show up we get
- 15 another polluter. So I wish we would cross Zion off your
- 16 map.
- 17 I have some quick questions. I hope I can
- 18 be brief. On your air modeling work in this plant, who
- 19 supplies you with the information? Who supplies you with
- 20 the information for the air modelings that you make your
- 21 decision on? Is that supplied by North Shore or Minergy,
- 22 or you're relying on the modeling yourself?
- MR. SCHNEPP: North Shore Sanitary District Page 13

24 supplies the modeling, the modeling to us; and we review

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- 1 the model.
- 2 MR. HOWARD: And you take that as gospel? Yes
- 3 or no would be fine.
- 4 MR. ROMAINE: No. But in terms of looking at
- 5 that modeling, we review the modeling to make sure that
- 6 the modeling was properly conducted following appropriate
- 7 USEPA procedures.
- 8 MR. HOWARD: Well, I know a little bit about
- 9 computers. And I know whatever the program may be
- 10 Microsoft comes out and says there is no glitches; and
- 11 after it gets out to the public, some clown like me gets a
- 12 hold of it, and they find a hole in it. And they say,
- 13 "How did you find that hole?" Well, I didn't know I could
- 14 do that; but I did it.
- 15 So I just wonder if you make sure this
- 16 isn't the case here. You know, they went to Minergy,
- 17 Minergy does air modeling or whoever they hire, you know,
- 18 you can make it come out any way you want it to look.
- 19 That's all. I just want to know what precautions you take
- 20 to make sure that isn't done in this case or any other
- 21 case.
- 22 MR. ROMAINE: And the approach is we conduct our
- 23 own modeling if we decide it's appropriate to actually
- 24 audit the modeling that's been performed.

1	MR. HOWARD: I have another question. I know
2	this is on the air permit. But the site where this plant
3	is going to be located, 9th Street and Green Bay, is on
4	the trenchfill portion of the North Shore Sanitary
5	District landfill. And I brought this up to North Shore
6	Sanitary District General Manager Brian Jensen. And he
7	told me that Prescott was not on site.
8	And I have here the exclusive right to
9	sell, and it's a Trammell Crow contract with the City of
10	Zion for Trumpet Technology Park. And just in part in
11	paragraph 5 here, and it states, " future zoning and
12	environmental matters affecting the Property and regarding
13	the condition of the Property, including but not limited
14	to structural, mechanical and soils conditions, the
15	presence and location of asbestos, PCB transformers,
16	without limitation other toxic, hazardous or contaminated
17	substances, and underground storage tanks," And it
18	goes on.
19	I worked construction all my life. And I
20	know I laid a lot of gas main, water main, sewers.
21	And I know when you go out there and start digging, you
22	will find it. You will find it from the casket to the
23	rare antique somebody threw in there. So what precautions
24	are being taken so that when they start digging out there,

- 1 and I asked NSSD President John Paxton when he was running
- 2 for his last election, I signed his petition. I asked
- 3 him, I says, "John, what's buried in the trenchfill?"

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He said, "I don't know." Now, just like
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     Loves Park over in New York, they had stuff buried, and
 5
     they went to build a school they thought was safe.
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 7
     Nothing was buried there according to all the documents.
 8
     And when they start digging, they dug right into it. Is
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     there precautions being taken to make sure this doesn't
10
     happen out here? And will this plant disturb anything
11
     that's in that trenchfill?
               MR. SCHOLLENBERGER: The location of the
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13
     proposed facility is not located over the trenches there
14
     at the landfill.
15
               MR. HOWARD: Not over the trenches. But that's
16
     if they know where the trenches are.
17
               MR. SCHOLLENBERGER: Yes, they do.
               MR. HOWARD: Are they absolutely sure that they
18
19
     know where they are until they started digging? My
20
     concern is you start digging and you disturb something,
21
     and what happens. So what, will there be testing done,
22
     core samples, whatever, before the actual construction
23
     begins?
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               MR. SCHOLLENBERGER: I mean the location of
 1
     trenches were permitted by our Agency so we should know
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- 2 where they are at.
- 3 MR. HOWARD: All right.
- 4 I would like to leave a copy of this
- 5 contract.
- 6 HEARING OFFICER MATOESIAN: Oh, okay.
- 7 MR. HOWARD: And I believe that about covers it.

### 11304epazion.txt 8 Except they got a new name for it, 9 Biosolids Reclamation Facility. Can somebody explain what 10 that is? 11 MR. SCHNEPP: Where did you get the name? 12 MR. HOWARD: North Shore San, North Shore 13 Sanitary District calls it North Shore Sanitary District's 14 Biosolids Reclamation Facility. 15 MALE VOICE: It's in their handout. They handed it out to all of them. 16 17 MR. HOWARD: And I still call it a crap incinerator. Thank you. 18 19 HEARING OFFICER MATOESIAN: Thank you, 20 Mr. Howard. 21 The next speaker is Mr. Gerald Rafson. MR. RAFSON: My name is Harold Rafson. I'm a 22 23 resident of Highland Park, and I'm a chemical engineer. I

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1 permit application. It's about five pages long. I would

have prepared a statement to the EPA, comments on the NSSD

- 2 like to read just two pages of it at the beginning, but I
- 3 will submit the entire amount in connection with this.
- 4 "Since, in its prior permit application for
- 5 essentially the same plant which the NSSD aimed to build
- 6 in Waukegan, there were numerous omissions of disclosures
- 7 of pollutant emissions, I thought I should look for
- 8 omissions. I found several. They include:
- 9 Volatilization in the sewer and at Waukegan wastewater
- 10 treatment plant. As in its prior permit request, the NSSD
- 11 overlooks disclosing the contaminants (which the NSSD

- describes as 'most' of the pollutants from the dryer) 12
- discharged in water to the wastewater treatment plant. 13
- 14 Some of those volatile compounds will be released at the
- 15 wastewater treatment plant. There has been contention as
- 16 to how to estimate these emissions and I, and others, are
- 17 convinced then the NSSD estimation method results in a
- gross underestimate of emissions. I urge the IEPA to 18
- review whether these calculations were done using the 19
- correct models and data." Essentially a difference 20
- 21 between whether these are equilibrium or dynamic
- 22 calculations.
- 23 "In the new proposal for siting in Zion,
- there is the added consideration of emissions from this 24

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- 21
- 1 process effluent in the sewers leading to the wastewater
- 2 treatment plant, and a further new factor that these
- effluents will have a pH adjustment that will increase the 3
- likelihood of emissions of certain compounds normally 4
- found in sewers. Further, nowhere in this application are 5
- the quantities or composition of these compounds disclosed 6
- to the IEPA." At least that I saw. 7
- 8 "(To be of assistance I have attached some
- 9 correspondence I received from the NSSD which may help
- 10 fill in some of these gaps.)
- 11 "Testimony by William Graham concerning
- 12 emissions. Mr. Graham was a consultant to the City of
- Waukegan in one of its lawsuits with the North Shore 13
- Sanitary. His testimony points to underestimates of 14
- 15 emission of pollutants, as well as challenging the

- 11304epazion.txt definition of this source as 'minor' and believes that it 16
- 17 should be classified as 'major.' I urge the IEPA to
- review his testimony if it has not done so already. 18
- 19 "Results of the lawsuit in Waukegan
- 20 indicated that siting of such a plant is required. Simply
- stated, (I am not a lawyer), the NSSD claimed that siting 21
- 22 approvals were not required. They do that again in this
- 23 application. However, when this was taken to court by
- 24 Waukegan the local court ruled that siting is required.

- This should be applicable to the new location as well. 1
- 2 "And additional items that I find absent:
- 3 composition of the volatiles in the sludge and condensate,
- 4 quantity of VOCs in the sludge, volatilization from the
- 5 sewers, impact of water withdrawn from the aguifer;
- 6 volatilization of water from cooling towers; and other
- significant material. 7
- 8 "In addition, there is a repeat of certain
- calculations and estimates that are not equal to the needs 9
- of the IEPA to make a reasoned decision: The use of 10
- five-year-old data on chemical contaminants which likely 11
- 12 will have changed in this period; the use of European
- emission data, without obtaining direct data. 13
- 14 "The IEPA should review these, and other
- 15 issues, as they are significant for an understanding of
- 16 the operation process and its contribution of pollutants
- 17 to the environment.
- "I should introduce myself. I'm a chemical 18
- 19 engineer with about 25 years of experience working with

- 20 municipal wastewater treatment plants concerning odors and
- 21 volatile compound emissions. I am the author and editor
- 22 of 'Odor and VOC Control Handbook' published by McGraw-
- 23 Hill in 1998."
- I now will submit the entire document to

- 1 you.
- 2 HEARING OFFICER MATOESIAN: Thank you,
- 3 Mr. Rafson.
- 4 The next speaker I see is Mr. John
- 5 Matijevich.
- 6 MR. MATIJEVICH: My name is John Matijevich,
- 7 3045 21st Place, North Chicago, 60064, a resident and
- 8 customer -- resident of the North Shore Sanitary District
- 9 for 76 years, and I think that qualifies me to be here
- 10 like anybody else. I wasn't going to speak tonight. I
- 11 did speak at the Waukegan hearing, but I wasn't going to
- 12 speak at this hearing. But after reading today the letter
- 13 to the editor authored by North Shore Sanitary District
- 14 President John Paxton, I'm compelled to speak out.
- 15 Mr. Paxton urged residents to distinguish
- 16 between facts supported by data and fiction supported only
- 17 by wild speculation. This is a very complex issue. And
- 18 if it appears that there is some discrepancy regarding the
- 19 facts, it may be because the NSSD generally and
- 20 Mr. Paxton specifically have often confused what is fact.
- 21 Before I speak about the whys and
- 22 wherefores of the public hearing, let me say why I believe
- 23 that we are really here tonight. NSSD would have you

24 Derreve that it is their environmental commitment that has

□ 24

- 1 brought them to this stage. In a summer 2003 newsletter
- 2 to its customers, and I have a copy with me, they wrote,
- 3 "NSSD soon will be out of landfill space."
- 4 The fact is that NSSD has not run out of
- 5 landfill space. It is NSSD running away from its more
- 6 than adequate landfill to consummate a deal. They did not
- 7 publicly consider or look for an alternative to the sludge
- 8 landfill process used for many years by NSSD until someone
- 9 outside of NSSD came up with the idea that the 411 acres
- 10 of landfill site would be a good chunk of property for
- 11 something else.
- 12 The newsletter I quoted also states, "For
- 13 two years, the NSSD has done extensive research around the
- 14 world to find a cost-cutting edge, environmentally
- 15 progressive and economical waste treatment system." So,
- 16 that search began evidently from that newsletter in the
- 17 summer of 2001, but what happened before that?
- 18 Strange as it may seem, my reliable sources
- 19 tell me that, like some high-level policy matters, it all
- 20 started earlier on a golf course, Shepherd's Crook Course
- 21 in Zion. One of the players was a local elected official
- 22 who, if you will pardon the expression, trumpeted the idea
- 23 that it would be nice if all of that prime land across the
- 24 street would be purchased and developed. Of course, NSSD,

- 1 rather, the taxpayers own that property, but that didn't
- 2 seem to be an obstacle for the movere and shakers.
- I kept my source of information under my
- 4 hat. And when I read the minutes of the March 7, 2001,
- 5 NSSD board hearing, it all started to unravel. General
- 6 Manager Brian Jensen presented a management report that
- 7 related to the landfill asset sale. He and the NSSD
- 8 attorney had a meeting with the Director of the state's
- 9 Department of Commerce and Community Affairs, some staff
- 10 from DCCA, and also in attendance were Zion Mayor Lane
- 11 Harrison and State Senator Adeline Geo-Karis.
- 12 The meeting was for the purpose of
- 13 receiving state funds toward the purchase of NSSD's 411
- 14 acres by the City of Zion. Jensen's quote at that board
- 15 meeting here, "It's the governor's (Governor Ryan) group
- 16 that is giving the funding." The state evidently didn't
- 17 commit any funding, and one of the trustees commented --
- 18 and this is a quote in the minutes of the meeting -- "that
- 19 he thought that everything was set on the funding, and
- 20 vice president" -- at that time -- "John Paxton stated
- 21 that Mayor Harrison told him it was all set."
- 22 And by the way, when I questioned
- 23 Mr. Paxton about that, he said "I didn't say that." And
- 24 then when I pulled out the minutes of the meeting, he was

- 1 sort of quiet, and the next meeting, board meeting, he
- 2 said, "I apologize. I spoke to Lane Harrison, and he
- 3 didn't say that." Well, take it for what it's worth.
- 4 I thought that at least something should be Page 22

- 5 said tonight on how all of this started and that NSSD
- 6 caused the shortage of landfill space by the very
- 7 questionable land sale to the City of Zion.
- 8 Now, as to this public hearing, which I
- 9 hadn't intended to speak at all, it has been said that the
- 10 past is prologue. You can determine the future by
- 11 analyzing the past.
- 12 I attended the first EPA hearing on the
- 13 sludge facility when it was proposed to be sited in
- 14 Waukegan. All of us can remember well when the hearing
- 15 officer declared that NSSD would have to amend its
- 16 application because it did not designate the facility as
- 17 an incineration process. That would have been an
- 18 important distinction because the incineration process
- 19 would therefore be classified as a pollution control
- 20 facility, meaning that NSSD would have to take other steps
- 21 in the permitting process. For one, it would require
- 22 local siting procedures with municipal approval and public

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- 23 participation.
- 24 Somewhere along the line, but quickly, EPA

- 1 backed off of the claim that it was an incineration
- 2 process. That was my first clue that the deck was
- 3 stacked.
- 4 By the way, Mr. Paxton would like us to get
- 5 the facts straight. Many of us still believe that the
- 6 sludge plant is an incineration process. As they say,
- 7 burn, baby, burn. We steadfastly hold to that. We know
- 8 that Mr. Paxton won't call it that, but what does he Page 23

- 9 really think that it is?
- 10 In that summer 2003 newsletter, he and NSSD
- 11 so assiduously avoided the term by repeatedly -- and I
- 12 have got that newsletter, as I said here -- 13 times,
- 13 calling the plant a, quote, recycling facility.
- 14 Evidently, they believe that if you say the same thing
- 15 enough times people will believe it to be true. In
- 16 today's letter to the editor, though, and on the hand
- 17 sheet they passed out today, they abandoned that term on
- 18 three occasions to call it a "reclamation facility." And
- 19 even your hearing officer didn't know that that was what
- 20 it's being called now. Nowhere in the EPA application do
- 21 I see it identified by either term.
- 22 My last clue on the EPA hearing relating to
- 23 the Waukegan site, I attended a NSSD board meeting and
- 24 General Manager Brian Jensen reported to the board that he

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- 1 had a call into the EPA office and was told that the
- 2 permit was approved. The only problem with that was that
- 3 the deadline for written statements by the public had not
- 4 yet passed. Was I surprised? No. The deal was cut.
- 5 In effect, I'm saying that I believe that
- 6 this public hearing is a sham, a charade. All the facts
- 7 why this should not be approved are the same facts as why
- 8 the sludge plant in Waukegan should not have been
- 9 approved. The lake is still there. The atmosphere is
- 10 still there. The dangers are still there, some of which
- 11 NSSD ignored given by its own consultant.
- 12 Finally, I don't believe that Mr. Paxton's Page 24

- 13 statement that the District had decided to move to Zion to
- 14 avoid costly litigation can go unchallenged. At a board
- 15 meeting in answer to a citizen's question, and she is here
- 16 today, he said that NSSD spent \$1 million in litigation
- 17 fees and the City of Waukegan had spent 1.6 million, all
- 18 taxpayers' money. NSSD could have avoided every penny of
- 19 that in the first place.
- 20 And by the way, they pulled the rug after
- 21 spending all of that taxpayers' money just when the
- 22 appellate court was making its decision, they pulled the
- 23 rug from out under not to finally find out whether siting
- 24 was necessary or not. They were worried about what the

- 1 decision would be because that would jeopardize this
- 2 process here in Zion. All that taxpayers' money wasted,
- 3 and that doesn't include attorneys' fees for the
- 4 application process and any EPA process.
- 5 Mr. Paxton's claim that they acted fiscally
- 6 responsible is an irresponsible statement. I wonder if he
- 7 also believes that ordering over \$10 million of equipment
- 8 for the sludge facility before ever gaining permit
- 9 approval was fiscally responsible, too. Please, enough is
- 10 enough.
- 11 They say fish rots from the head down.
- 12 This whole matter of what NSSD has been involved with
- 13 along Lake Michigan and its environment smells, whether
- 14 it's Calpine, whether Kinder Morgan in Waukegan, whether
- 15 it's the other peaker plant they were trying to build, all
- 16 of that alliance with the NSSD. It smells. It would make Page 25

- 17 sludge smell like perfume. That's how bad it is.
- 19 MR. SCHOLLENBERGER: I just want to address one
- 20 of the comments you made. The siting issue was addressed
- 21 in our previous response to the first application.
- MR. MATIJEVICH: Well, it was being addressed in
- 23 court, too, you know. And it was just about to make a
- 24 decision, and that decision would have counted much more

- 30
- 1 than your response. Why did they pull the rug after
- 2 spending \$3 million of taxpayers' money right at the eave
- 3 of when a decision was going to be made? Because they
- 4 were worried that the decision would be against their own
- 5 interest, and they would have to go through that process.
- 6 We know even if they go through the siting here in Zion,
- 7 it's cut and dried. But at least there would be a public
- 8 participation process.
- 9 MR. ROMAINE: I guess I would like to ask some
- 10 questions of you.
- 11 MR. MATIJEVICH: Sure.
- 12 MR. ROMAINE: Why do you think that siting is
- 13 required?
- 14 MR. MATIJEVICH: Because I believe that it's an
- 15 incineration process in the community, the taxpayers --
- MR. ROMAINE: Well, I guess --
- 17 MR. MATIJEVICH: Wait a minute. You asked me a
- 18 question, can I answer it?
- 19 MR. ROMAINE: You've answered it.
- 20 MR. MATIJEVICH: I -- Page 26

- 21 MR. ROMAINE: You said it's subject to siting
- 22 because it was an incinerator.
- MR. MATIJEVICH: Yes, I did.
- 24 MR. ROMAINE: I thought pollution control

- 1 facilities were subject to siting.
- 2 MR. MATIJEVICH: You are playing the semantics
- 3 game that they are playing with the name of the facility,
- 4 that's what you are doing. I was in the legislature when
- 5 we passed Bill 176. I know what local siting is. I know
- 6 what caused it because of the community uproar about
- 7 putting facilities that have caused problems in the
- 8 environment. I know that.
- 9 MR. ROMAINE: Very good. I guess I'm speaking
- 10 to everybody here, the legislature adopted a specific law
- 11 for siting of pollution control facilities. There is a
- 12 specific legislative definition of what a pollution
- 13 control facility is. This facility doesn't meet that
- 14 definition.
- 15 If there is a question about the
- 16 applicability of siting, it should be directed back to the
- 17 legislature. The provisions for pollution control siting
- 18 specifically excludes facilities that process their own
- 19 waste. That is the basis upon which the lack of a siting
- 20 determination was not applicable to Waukegan. It's the
- 21 same basis that a siting determination is not applicable
- 22 here.
- MR. MATIJEVICH: You answer me this question:
- 24 Why, when one of the hearing officers in that first Page 27

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- 1 hearing in Waukegan said that there should be an
- 2 amended application because they didn't apply for an
- 3 incineration -- they didn't call it an incineration
- 4 facility, why? Why has everybody avoided that word
- 5 incineration?
- 6 MR. ROMAINE: As Mr. Schnepp has indicated, we
- 7 are regimenting it as incinerator. That's what we said in
- 8 response to the Waukegan facility, or it doesn't change
- 9 the status. It is not a pollution control facility
- 10 subject to siting.
- 11 MR. MATIJEVICH: There was evidence at the
- 12 Waukegan hearing that the NSSD did not even listen to
- 13 their own consultants when they said there could be some
- 14 dangers to the public safety. That's in the siting.
- 15 That's a siting problem. And the people of the community
- 16 have the right, the right to be able to control the health
- 17 and safety of their community. That's what local siting
- 18 is all about.
- 19 MR. ROMAINE: That isn't what local siting is
- 20 all about.
- 21 MR. MATIJEVICH: Oh, that's a lot of what it's
- 22 all about.
- 23 MR. ROMAINE: You are mixing two issues. There
- 24 is the issue of zoning and local siting. Zoning is

- 1 certainly in place to address some of the issues that have
- 2 been raised.
- 3 MR. MATIJEVICH: Listen --
- 4 MR. ROMAINE: And we have said nothing here to
- 5 suggest that this facility is not subject to local siting.
- 6 MR. MATIJEVICH: I heard all of it at the -- I
- 7 heard all of the debate in the legislature. I'm not
- 8 impressed by your argument.
- 9 MR. ROMAINE: I'm sorry.
- 10 MR. MATIJEVICH: And you cannot --
- 11 MR. ROMAINE: If people want to read the
- 12 Environmental Protection Act of what is required for
- 13 siting --
- 14 MR. MATIJEVICH: I would like to have read the
- 15 final decision of the appellate court but, unfortunately,
- 16 there is no final decision. It went that far. So the
- 17 issue isn't cut and dried.
- 18 MR. ROMAINE: Let's move on.
- 19 HEARING OFFICER MATOESIAN: Do you want to say
- 20 something?
- 21 MR. JENSEN: My name is Brian Jensen. I am the
- 22 general manager of North Shore Sanitary district.
- MS. OWEN: Wait. Wait. Is he up yet?
- 24 HEARING OFFICER MATOESIAN: No. I think he

- 1 wanted to respond.
- 2 MR. JENSEN: There has been a final decision
- 3 from the appellate court contrary to what was just said.
- 4 I would be happy to provide that to anybody that's

- 5 interested in that. So I will be happy -- I'll send it
- 6 off to Mr. Matijevich and anybody else who would be
- 7 interested. Please let me know, and I can copy it. Jim
- 8 will be happy to send you a copy. There, in fact, has
- 9 been a final decision by the appellate court. Thank you.
- 10 MR. MATIJEVICH: What did they decide?
- 11 MR. JENSEN: Exactly what we did. And that's
- 12 what Mr. Romaine just stated.
- 13 MR. MATIJEVICH: Did they decide in favor of
- 14 Waukegan or the Sanitary District?
- 15 MR. JENSEN: Sanitary District and the IEPA.
- 16 And the Waukegan lawyer is here this evening.
- 17 MR. MATIJEVICH: They what?
- 18 MR. JENSEN: They found in favor on that
- 19 specific issue, in favor of the North Shore Sanitary
- 20 District and the IEPA because it was not just North Shore.
- 21 MR. MATIJEVICH: Was there any of the decision
- 22 that favored Waukegan's issues in that?
- MR. JENSEN: Are you talking about siting? No.
- 24 MS. OWEN: Yeah. That's not true what he is

- 1 saying.
- 2 MR. JEEP: I'm the attorney with the City of
- 3 Waukegan. My name is Jeffrey Jeep. What the appellate
- 4 court said is that with respect to whether this facility
- 5 is a new pollution control facility the court does not
- 6 have the power to decide that issue --
- 7 MS. OWEN: That's not it.
- 8 MR. JEEP: -- that no one had standing to appeal

- 9 the EPA's decision. The EPA says this is not subject to
- 10 local siting, no one can challenge that decision. They
- 11 are the czar. They are the final say. It's not subject
- 12 to judicial review. They never addressed the merit of
- 13 whether or not this waste is generated by their own
- 14 activities.
- 15 Our position was -- Well, I'm not getting
- 16 into that. And then they ruled that the city had zoning
- 17 issues. That's what the decision was.
- 18 MS. OWEN: Thank you.
- 19 MR. MATIJEVICH: So they didn't decide on that
- 20 issue, they say you are the gods, that didn't answer the
- 21 issue.
- 22 HEARING OFFICER MATOESIAN: Okay. If you would
- 23 like to say some more, we will let everyone have a chance
- 24 first.

- 1 MR. MATIJEVICH: Futile.
- 2 HEARING OFFICER MATOESIAN: The next speaker
- 3 then is Mr. Felix Owen.
- 4 MR. OWEN: Good evening. Thank you for holding
- 5 this hearing and for the opportunity to address you. My
- 6 name is Felix Owen. I graduated from high school two
- 7 years ago, and I'm currently a student at Landmark College
- 8 in Vermont. I intend to get a degree in environmental
- 9 education.
- 10 I read the information on the sludge burner
- 11 proposal, and my question is why. Why is the North Shore
- 12 Sanitary District set on building this facility, and why

- is the Illinois EPA so willing to permit such unproven
- 14 technology? The people of Zion and its neighbors should
- 15 not be guinea pigs. If this sludge dry melting and
- 16 burning is such a good idea, why aren't other sanitary
- 17 district's pursuing it?
- 18 As I said, I'm interested in educating
- 19 people on the environment; but I believe making a good
- 20 environmental sound choice is based on a good -- on good
- 21 information. There are pieces missing here.
- 22 What alternatives to the burning were researched? Is this
- 23 appropriate to allow the NSSD to use much of our precious
- 24 drinking water for this burner? Who is responsible if

- 1 this facility fails, and then what?
- The Illinois Constitution charges the
- 3 Illinois Environmental Protection Agency to act with a
- 4 diligence to protect the public's interest and industry's
- 5 resources and to protect the rights of the people to a
- 6 healthful environment. I urge the EPA to really
- 7 investigate all the consequences the construction of this
- 8 plant would have. This is your job. And if you don't do
- 9 it, who will? Thank you.
- 10 HEARING OFFICER MATOESIAN: Thank you, Mr. Owen.
- 11 The next speaker is Mr. Axel Owen.
- 12 MR. AXEL OWEN: Hello. I'm Axel Owen, and I'm
- 13 currently a senior here at Zion Benton High School. And
- 14 one of my favorite classes here is AP government. And the
- 15 question simply is what is democracy? And democracy is
- 16 the will of the people. And it's pretty obvious by all

- 17 the people here that their will is not to have this here.
- 18 I'm here for a couple reasons. One, I have
- 19 been curious about the IEPA hearing proceedings for some
- 20 time; and I am also interested in the broader question of
- 21 how can the public affect governmental decisions. I am
- 22 concerned about the long-term environmental and financial
- 23 impact the sludge burner would have on our community. I
- 24 am part of the next generation, the generation the

- 1 Illinois EPA and the North Shore Sanitary District will
- 2 leave the consequences of their decision with us.
- 3 Sludge and sludge and fly ash or fludge, as
- 4 it's commonly known, have been landfilled at the NSSD
- 5 landfill for dozens of years. I read in the papers that
- 6 the landfill may no longer be a safe way to deposit the
- 7 sludge. Is this true? What exactly is going on at the
- 8 NSSD landfill? Is it leaking? What are the problems, and
- 9 when will it be addressed?
- There is a huge expanded landfill across
- 11 the street from where the burners will be. And when it
- was expanded, the people were told it would be safely
- 13 constructed and pose no threat to the environment. I
- 14 certainly hope that is the case. I do not think there was
- 15 ever a plan to build an incinerator instead. Is there
- 16 technology now that would prevent landfills from failing
- 17 in the future?
- 18 It seems to me that the advantages of a
- 19 well-constructed landfill over an incinerator would be,
- 20 first off, it's cheaper; second, it would not emit any

- 21 pollutants into the air; third, it can be reused once it
- 22 is closed; fourth, there is no -- If there is a problem,
- 23 it can be dug up and fixed.
- 24 I ask the Illinois EPA and the North Shore

- 1 Sanitary District to please look at the landfilling
- 2 alternatives before any decision to make -- to construct
- 3 this sludge plant. Preserving the health and welfare of
- 4 our generation, the next generation, is your job; and our
- 5 job will be to do the same for ours.
- 6 And I ask one last question. Does anybody
- 7 here like golf? Anybody?
- FEMALE VOICE: Yeah.
- 9 MR. AXEL OWEN: Okay. Would you like to play
- 10 golf when it smells like shit? Thank you.
- 11 HEARING OFFICER MATOESIAN: The next speaker
- 12 is Verena Owen.
- 13 MS. OWEN: Good evening. My name is Verena
- 14 Owen. I have a few housekeeping questions, and I think I
- 15 will address them to Mr. Matoesian. Who requested the
- 16 hearing tonight? Because I know it wasn't us.
- 17 MR. ROMAINE: I don't know if it was requested
- 18 or simply a decision that there would be enough public
- 19 interest that a hearing was warranted.
- MS. OWEN: Well, I think you made the right
- 21 decision.
- I asked that Mr. Kim be present tonight to
- 23 discuss some siting issues, he didn't make it. He either
- 24 chose not to come or was told not to come.

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1 MR. ROMAINE: Mark, do you have any idea of 2 John's schedule this evening? 3 MR. SCHOLLENBERGER: No. 4 MR. ROMAINE: I do not know why Mr. Kim was not 5 here. 6 MS. OWEN: I requested him several times because 7 Mr. Kim was at the hearing in Waukegan. And so that 8 brings me actually to the next question. Mr. Matoesian 9 said in the beginning this is an air hearing. Is there a land hearing coming forth then at a different time like we 10 had in Waukegan? Or will you allow me to make, ask 11 12 questions and make remarks on the land permit part of 13 this? 14 HEARING OFFICER MATOESIAN: Well, we can't -- I 15 don't know. Land -- It's their bureau. He --16 MALE VOICE: Could you speak up a little bit, 17 sir? 18 HEARING OFFICER MATOESIAN: Yes. We are here 19 solely for air issues. Land issues aren't to be addressed. 20 21 MS. OWEN: Why did he come then? 22 MR. ROMAINE: We are certainly open to questions 23 and comments. 24 HEARING OFFICER MATOESIAN: I mean --

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1 MS. OWEN: Well, that was my question. I was Page 35

- 2 going to --
- 3 HEARING OFFICER MATOESIAN: I mean to a certain
- 4 level you can ask general questions.
- 5 MS. OWEN: And I would say one last thing about
- 6 the siting. You were absolutely wrong in Waukegan. You
- 7 are absolutely wrong here. Mr. Schollenberger remarked
- 8 that this was fully addressed at the previous time. That
- 9 is exactly the problem. You relied on old information,
- 10 and you are wrong on the siting. And I am not the only
- 11 one I think. And I will not be the only entity who will
- 12 submit comment on this issue, and I would like to announce
- 13 that we have received the first \$400 for a legal defense
- 14 fund over this issue. So thank you very much to the
- 15 donor.
- 16 One last housekeeping issue, and then I
- 17 will get into something more interesting. I would like
- 18 your assurance that this time the Illinois EPA will wait
- 19 until at least the public comment period closes before it
- 20 makes any promises to the North Shore Sanitary District
- 21 and assures the District that the permits were
- 22 forthcoming. Because it's exactly what happened last
- 23 time. And I contacted IEPA, and I asked them to
- 24 investigate what happened here, that the North Shore

- 1 Sanitary District knew two weeks before the permit came
- 2 and before public comment was closed that the permits will
- 3 be coming on March 11. And that's exactly when they were
- 4 issued. So at least try to keep up appearances here,
- 5 people. We know you don't listen to us, and this is a Page 36

- 6 done deal; but do you have to be that obvious? Because it
- 7 makes me angry. Shame on you. And I'm still expecting an
- 8 answer because I did ask IEPA to investigate this.
- 9 I will not make any comments on air
- 10 modeling after Indeck. However, I would like to make some
- 11 comments on any data that the North Shore Sanitary
- 12 District has submitted that were done by Minergy. Minergy
- 13 is owned by Wisconsin Electric, who owns the Calpine
- 14 peaker plant. Minergy also built a sludge incinerator in
- 15 Detroit for \$30 million, which is about the price that
- 16 ours will be here. This sludge incinerator has failed.
- 17 I have a newspaper article somewhere. And
- 18 it says, "Minergy Detroit, LLC, a subsidiary of a giant
- 19 Wisconsin-based firm won a \$30 million contract to build a
- 20 private incinerator that would allegedly recycle
- 21 wastewater sludge, replacing department workers. However,
- 22 Minergy recently withdrew its application to amend its
- 23 state environmental permit because of difficulties meeting
- 24 emission standards and is now seeking to subcontract to a

- 43
- 1 private company that uses land application instead of
- 2 incineration."
- Are we looking at the same problem here?
- 4 What if this fails? What if this fails and the landfill
- 5 is sold? Will then Minergy have to do land application
- 6 like they did in Detroit? I called the permit writer at
- 7 the NDQ, very nice man. I would recommend that you call
- 8 him, too. His name is Randall Tellesz. And I asked him
- 9 what happened. And he said Minergy failed, and it Page 37

- 10 withdrew its application to the operating permit they had
- 11 requested for the following reasons: They needed to raise
- 12 the sulfur content of the coal. Yes, this was burning
- 13 coal and they explained later why. But they also were
- 14 using the same drying mechanism. They needed to add the
- 15 polishing scrubber. They needed to raise the stack rise
- 16 for the glass furnace. They needed to increase the use of
- 17 the standby boiler. And there were other design changes,
- 18 and they decided that it was not worth their money to do
- 19 this. It folded.
- Now, Minergy is a private company. It has
- 21 to make a profit. Minergy here is in a wonderful
- 22 situation that the taxpayers are paying. They don't need
- 23 to make a profit. However, I do have a question; and I
- 24 think it's to the land people. How important is this that

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- 1 this Minergy facility could produce a commercial product,
- 2 and what would the consequences be if it does not?
- 3 MR. SCHOLLENBERGER: It's not very important at
- 4 all that they produce a commercial product.
- 5 MS. OWEN: Because if they don't produce a
- 6 commercial product, they are producing waste; right?
- 7 MR. SCHOLLENBERGER: Right.
- 8 MS. OWEN: If they produce waste in the
- 9 incinerator, they need siting.
- 10 MR. ROMAINE: Please explain your conclusion,
- 11 your basis for that statement.
- 12 MS. OWEN: I'm only asking you a question --
- 13 Actually, I'm asking him a question. I'm asking how Page 38

- 14 important is it that they produce a commercial product
- 15 because it is prominently in their application that that's
- 16 what they are doing. And my question is why is it so
- 17 important.
- 18 MR. SCHOLLENBERGER: It's not.
- MS. OWEN: It is not important.
- 20 I am in the enviable position to finally
- 21 comment on the Responsiveness Summary. I have been
- 22 waiting for years to do that, and I will take advantage of
- 23 that later. However, I would like to point a few things
- 24 out first.

- 1 This is the Glasspack Proposal and
- 2 Agreements for the North Shore Sanitary District, which I
- 3 refer to as the sales contract. In this contract, it
- 4 says, NSSD and Minergy have agreed that Minergy shall
- 5 operate and maintain the project pursuant to the terms of
- 6 this agreement. Minergy will operate and maintain the
- 7 project, not the North Shore Sanitary District. Excuse
- 8 me.
- 9 The responsibilities of the North Shore
- 10 Sanitary District is to deliver wet sludge to the project,
- 11 and prepare, maintain, and furnish to Minergy accurate
- 12 records with respect thereto. That is their
- 13 responsibility just for the sludge, not to operate the
- 14 dryer, not to operator the burner, and not to deal with
- 15 the glass aggregate.
- 16 Whereas NSSD has agreed to sell and convey
- 17 to Minergy, and Minergy has agreed to purchase from NSSD, Page 39

- 18 all the output of glass aggregate produced at the project,
- 19 as herein provided. Okay. I don't have a problem with
- 20 that.
- 21 Further down here, Minergy shall bear all
- 22 costs of and retain all revenues from marketing, sales,
- 23 and use of glass aggregate and -- this is important --
- 24 without any duty to account to NSSD with respect thereto.

- 1 They don't have to tell them what they are doing with it.
- Now, when I look at the land permit that
- 3 you issued the last time to the Waukegan site, should I
- 4 expect that the one for Zion would be at least similar?
- 5 MR. SCHOLLENBERGER: Yes, it will.
- 6 MS. OWEN: Thank you.
- 7 Under No. 13, The permittee has
- 8 demonstrated that the ceramic residual from the sludge
- 9 melter is not a solid waste when used in the following
- 10 manner: As bedding material or trenchfill material, it is
- 11 covered by sufficient uncontaminated soil to support
- 12 vegetation within 30 days of completing of filling the
- 13 covered-over structure. Actually, that made me laugh. I
- 14 can just picture Brian Jensen out there checking on the
- 15 grass to grow. But of course, they wouldn't be able to do
- 16 that now, would they, because North Shore Sanitary
- 17 District in the sales contract has agreed for Minergy not
- 18 to tell them what they are doing with the glass product.
- 19 MR. SCHOLLENBERGER: What was your question
- 20 again?
- 21 MS. OWEN: It was a really long question. Do Page 40

- 22 you really want me to repeat it?
- Okay. In your land permit, it says, The
- 24 permittee has demonstrated that the ceramic residual from

- 1 the sludge melter is not a solid waste if used in the
- 2 following manner: And it lists two manners. And by the
- 3 way, I'm very glad it only lists two of them. They can
- 4 either use it as trenchfill material or as an ingredient
- 5 in the aggregate at the plant. All the claims we had
- 6 before that it would be a wonderful abrasive or roof
- 7 shingles, the EPA has wisely decided that this might not
- 8 be a good idea because you don't really want to rerelease
- 9 all the contaminants back into the air.
- 10 However, my point to you was since the
- 11 North Shore Sanitary District does not know and cannot ask
- 12 Minergy what exactly they are doing with this commercial
- 13 product, which might not be a commercial product, it might
- 14 just be driven around the corner to the next landfill, how
- 15 are they going to be able to do what is in this permit,
- 16 that they have to make sure the grass grows on it in
- 17 30 days? They are not the owners, not the operators of
- 18 this facility, Minergy is exclusively, has all the rights
- 19 to hire the people, to fire the people, to train the
- 20 people, to do with the glass what they do. All the North
- 21 Shore Sanitary District does is deliver the sludge. They
- 22 are not -- The North Shore Sanitary District is not the
- 23 operator of this facility, it's perfectly clear. And if
- 24 they are not, this will need siting.

1	How many more cards do you have? I don't
2	want to hog the time. I do have more comments, but I
3	would be more than happy to sit down for a while. Because
4	I would really like to make compliment IEPA on the air
5	permit, but I have a few additional remarks.
6	HEARING OFFICER MATOESIAN: We have three more
7	cards.
8	MS. OWEN: Would you like me to give the other
9	people a chance?
10	HEARING OFFICER MATOESIAN: Okay. That's fine.
11	Thank you.
12	The next speaker is Natalie Lebow.
13	MS. LEBOW: Good evening. My name is Natalie
14	Lebow. I live in Highland Park, Illinois. I am an
15	observer to the League of Women Voters. We are very, very
16	concerned about this whole project. And I am an observer
17	and I shall be attending every meeting that I can, and I
18	hope that the EPA will take a lot of things into
19	consideration before making a final judgment. Thank you.
20	HEARING OFFICER MATOESIAN: The next speaker
21	then is Evan Craig.
22	MR. CRAIG: My name is Evan Craig. I'm the
23	group chair of the local group of the Sierra Club. I live

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in Vernon Hills.

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And this does seem to be a repeat of the Page 42

- 2 hearing that we had regarding the Waukegan siting of the
- 3 same or roughly the same facility. And I just rose to
- 4 point out that I run a recycling facility. I receive
- 5 material, and this morning I set a small fraction of it
- 6 back out on the curb. And should I want to put a smoke
- 7 stack out my roof, I wouldn't hope that you would allow me
- 8 to masquerade as a recycling facility because I do that.
- 9 And I just am looking at, I'm looking at
- 10 the eyes of four individuals here and appealing to your
- 11 sensibilities as human beings, rational beings, to restore
- 12 some sanity to this process and call this spade a shovel.
- 13 Thank you.
- 14 HEARING OFFICER MATOESIAN: Thank you,
- 15 Mr. Craig.
- 16 The next speaker is Delane Rogers. Rogers,
- 17 is she here?
- 18 MS. ROGERS: I'm going to pass at this time.
- 19 HEARING OFFICER MATOESIAN: Oh, okay. Then Bill
- 20 Holleman, please.
- 21 MR. HOLLEMAN: My name is Bill Holleman. I'm
- 22 from Lake Villa, Illinois. I have a couple technical
- 23 questions, which will help me better understand this
- 24 process. I'm wondering why the enriched air -- Well, let

- 1 me back off. The air oxygen that is used in the
- 2 incinerator/melter is enriched air. Am I correct on that?
- 3 MR. SCHNEPP: Yes.
- 4 MR. HOLLEMAN: How come there is no requirement
- 5 in that process for the percent of oxygen that's in the

- 6 final product? Because if the enricher is not working
- 7 properly, there would be a lot of nitrogen in that, which
- 8 when it goes through the burning process will create
- 9 nitrous oxides. And therefore, I'm wondering why there
- 10 isn't a requirement for the purity of the oxygen that is
- 11 fed into the system in order to control the emissions of
- 12 the nitrogen oxides. Can anyone answer the question for
- 13 me? What is the percent oxygen that comes through a
- 14 system like that?
- 15 MR. ROMAINE: I think I can skip to the
- 16 conclusion. That's a good point, and I think we will
- 17 think about putting a requirement for there to be
- 18 recordkeeping for the quality of the oxygen entering into
- 19 the melter. I believe the information in the application
- 20 showed it to be using a 98 percent pure oxygen. And that
- 21 certainly would be relevant to achieving the NOx levels
- 22 that are predicted. So that's a good comment. Thank you.
- 23 MR. HOLLEMAN: Yes. I'm suggesting that there
- 24 be a control on that point because if it's not 98 percent,

- 51
- 1 and it's 96 percent, that means the nitrogen concentration
- 2 is twice what it should be, which would double the
- 3 nitrogen oxide emissions, potentially could double the
- 4 nitrogen oxide emissions.
- 5 My other question relates to why, and this
- 6 was brought up previously, maybe I can expand on that, why
- 7 there are no qualifications for the final melted
- 8 glass/whatever that material is. All of the heavy metals
- 9 that will be in the sludge, the lead, the cadmium, not the

- 10 mercury, of course, the mercury will be in Lake Michigan,
- 11 but the other heavy metals will end up in that final
- 12 product. And it could be quite concentrated in that final
- 13 product. I'm wondering why there are no requirements for
- 14 how that final product is used dependent on its content of
- 15 heavy metals.
- MR. ROMAINE: Do you want to take that, Mark?
- 17 MR. SCHOLLENBERGER: They provide analysis which
- 18 shows the heavy metals were not released from the final
- 19 product. They did it on both TCLP and SPLP to show that
- 20 the material is not going to leach above Tier I
- 21 groundwater standards.
- 22 MR. HOLLEMAN: Will all that melted product go
- 23 into a landfill? Is that where it's designed to go?
- 24 What's the final destination of that melted glass-like

- 1 product? Where does it end up?
- 2 MR. SCHOLLENBERGER: It's used as a bedding
- 3 material in trenchfills or implanted cement.
- 4 MR. ROMAINE: Or go to a landfill.
- 5 MR. SCHOLLENBERGER: Or going to landfill.
- 6 MR. ROMAINE: If it doesn't meet the
- 7 qualifications to be used, it has to be disposed of.
- 8 MR. HOLLEMAN: Does your permit elucidate what
- 9 those qualifications are?
- 10 MR. SCHOLLENBERGER: You mean as far as what
- 11 standards that they show that they met?
- MR. HOLLEMAN: Of that melted glass-like
- 13 product.

- 14 MR. SCHOLLENBERGER: The permit doesn't exactly
- 15 spell out limitations on the product. It just said that
- 16 based on the demonstration that they made that they can
- 17 use it in those manners.
- 18 MR. HOLLEMAN: So the answer to the question is
- 19 no, there are no restrictions on the use of that final
- 20 product?
- 21 MR. SCHOLLENBERGER: No. They have to use it
- 22 either as bedding material or implanted cement or send it
- 23 to the landfill.
- 24 MR. HOLLEMAN: Would you anticipate that that

- 53
- 1 final product could have -- be very concentrated with
- 2 heavy metals?
- 3 MR. SCHOLLENBERGER: It might have total high
- 4 concentration of total metals, but it's not going to leach
- 5 according to their analysis.
- 6 MR. MATIJEVICH: What if a jackhammer on a road
- 7 construction project, what happens then?
- 8 MR. SCHOLLENBERGER: It's still not going to
- 9 leach just because you break it up.
- 10 MR. MATIJEVICH: Well, you are going to break it
- 11 up with that jackhammer.
- 12 MR. HOLLEMAN: Okay. There seems to be a
- 13 problem here with how this final product is handled.
- 14 Personally, if this final product is highly concentrated
- 15 with heavy metals, which it will be, because heavy metals
- 16 don't burn, they are going to -- Whatever is in that
- 17 sludge will end up in that glass product. I don't want

- 18 those products in my concrete, or I don't want those
- 19 products used in any manner where that heavy metal could
- 20 be recycled into the environment.
- 21 And there has to be a very stringent
- 22 control on the use of that product dependent -- related to
- 23 the heavy metal contents of that material.
- 24 HEARING OFFICER MATOESIAN: Thank you.

- 1 MR. WALSH: I would like to speak. My name is
- 2 Patrick Walsh. I live at 2317 Lydia in Zion. I'm an
- 3 inspector for utility construction in a lot of the north
- 4 shore towns. I'm also a youth minister. And I wanted to
- 5 address a couple of different issues. One was a question
- 6 to the EPA. Looking through some of the paperwork that I
- 7 have seen and talking with some of the city officials from
- 8 Zion, my understanding is that a lot of the environmental
- 9 issues, as far as air emissions and that, that North Shore
- 10 Sanitary District will be held responsible for what they
- 11 are permitting; is that correct? In other
- 12 words, by the North Shore Sanitary District asking for
- 13 this permit and applying for this permit to the IEPA, in
- 14 essence, you will hold them responsible for that; is that
- 15 correct?
- 16 MR. ROMAINE: That is correct.
- 17 MR. WALSH: So taking that a step further, I
- 18 quess my angle is, I have a six-year-old son, and I also
- 19 work with youth ministry here in the City of Zion. We are
- 20 looking at three or four generations of poverty that are
- 21 continual. And I really believe that if we don't bring

- 22 some industry into this community in the next generation,
- 23 in the next few years, we are going to be in big trouble.
- 24 And I think that the North Shore Sanitary District is

- 1 willing to invest their money and their resources.
- 2 AUDIENCE VOICES: Our money. Our money.
- 3 MR. WALSH: My money. \$5400 a year in taxes
- 4 that I pay. I think that they should be commended for
- 5 that, and I think that that -- If the IEPA, who I have
- 6 dealt with in a lot of different situations as far as
- 7 construction goes, has always been a governing body that
- 8 has stood up for what they said and has always done what
- 9 we have asked them to do as far as governing these
- 10 agencies. I'm just saying that I'm for that.
- 11 And I think that that's something that the
- 12 City of Zion needs to pursue, and I think we need to look
- 13 at some different sources of revenue for this city for the
- 14 future.
- 15 HEARING OFFICER MATOESIAN: Thank you,
- 16 Mr. Walsh.
- 17 The next speaker I have is Mayor Lane
- 18 Harrison.
- 19 MAYOR HARRISON: I would like to thank you for
- 20 conducting this hearing this evening. My name is Lane
- 21 Harrison. And I am the mayor of the City of Zion. And
- 22 speaking on behalf of the government of the City of Zion,
- 23 and listening to some of the issues that have been talked
- 24 about here, when Mr. Walsh talked about momentarily ago

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1 when he talked about the money that is being spent, and he

- 2 referred to it as "my money" and there was a cry about
- 3 "our money," and yes, it is our money; but it is also all
- 4 of our sludge.
- 5 Zion has been the repository for the sludge
- 6 for all of the North Shore Sanitary District's customers
- 7 for over 35 years. And the interesting thing is that we
- 8 have been on the boundary of it, now Newport Township is
- 9 on the boundary of it, and others will be on the boundary
- 10 of that landfill shortly. And it's the first time that I
- 11 have ever heard environmentalists or people who call
- 12 themselves environmentalists talk about using more land to
- 13 landfill. That's the most interesting contradiction I
- 14 have ever heard.
- 15 we have something that appears, and the
- 16 statistics would bear out, and the permit that you have
- 17 received is going to regulate the fact that this is far
- 18 better technology than landfilling and eating up more and
- 19 more land.
- 20 And we talked about the smell of what is
- 21 going on out there as well tonight. Anybody who has gone
- 22 out in that area to recreate in any shape or form knows
- 23 that the smell that is there right now is hideous.
- 24 And anyone even from North Shore Sanitary District will

- 1 say that, yes, when the sludge is out there drying in the
- 2 sun each day that it's out there, it is a problem and it Page 49

- 3 is an issue.
- 4 We, as the city government of the City of
- 5 Zion, just to let you know, believe that this technology
- 6 regulated properly by your Agency and regulated properly
- 7 under the permit that has been applied for, we are wholly
- 8 in favor of. Thank you.
- 9 HEARING OFFICER MATOESIAN: Thank you.
- 10 The next speaker I have is Mr. John
- 11 Paxton.
- 12 MR. PAXTON: My name is John Paxton. Adeline
- 13 Geo-Karis asked me to read a letter, she couldn't be here
- 14 tonight. The letter is to the Honorable Renee Cipriano,
- 15 the Director of the Environmental Agency. "Dear Director
- 16 Cipriano: I regret that I am scheduled to be in Senate
- 17 Session when your meeting takes place on January 13, 2004,
- 18 in Zion relative to the Sludge Recycling Facility proposed
- 19 for Zion by the North Shore Sanitary District.
- 20 "I have investigated the plan proposed by
- 21 Brian Jensen, Executive Director of the North Shore
- 22 Sanitary District, and I think it is the best plan we
- 23 could ever have.
- 24 "This plan would eliminate landfills which

- 58
- 1 pollute our grounds, and this plan will make glass
- 2 aggregate pieces out of sludge, which can be used for road
- 3 building, and construction.
- 4 "This plant has been tried very
- 5 successfully in Denmark, and other countries, and I
- 6 certainly recommend the use of it in Zion.
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- 7 "The emission of mercury is negligible, and 8 I believe it is the safest plan we could have, not only for the environment, but also for our people. 9 "I recommend the approval of the plan for 10 11 Zion by the Illinois Environmental Protection Agency. 12 "Thank you for your attention and consideration." 13 14 I would also like to read a statement. 15 "While we at the North Shore Sanitary respect the right of the citizens to express their opinions, we respectfully 16 17 disagree with most of the assertions made tonight. Our 18 permit speaks for itself." 19
- 19 HEARING OFFICER MATOESIAN: Thank you,
- 20 Mr. Paxton.
- 21 Is there anyone else who would like to?
- 22 Just first, the lady who hasn't spoken.
- MS. BRADEN: Peggy Braden. I really wasn't
- 24 planning on speaking tonight. In fact, I really didn't

- 1 want to come tonight because I'm from Waukegan; and it's
- 2 like I have sort of heard this stuff over again. But when
- 3 Mr. Walsh spoke, I just at that time I really felt I had
- 4 to make a comment.
- 5 And I can understand, you know, living in
- 6 Waukegan, I understand Zion, you know, wants and needs and
- 7 desires and begs for that industry. You know, Waukegan
- 8 needs to turn itself around, too. But you might want to
- 9 be just a little bit choosier about what the industry is
- 10 going to be.

11	And then also to the Illinois EPA, I think
12	one of the reasons you are here and you are doing what you
13	are doing is to prevent what I see and what I work with on
14	a daily basis. I'm a school nurse in Waukegan. And I
15	know that there are times when, you know, there is kids
16	who have, you know, special needs, special ed., sometimes
17	you cannot determine what the cause is. Other times when
18	you know that they have had lead tests and those elevated
19	lead, you know, blood levels have been high, and you can
20	pretty much pinpoint this is why these kids are having the
21	problems that they are having.
22	And you know, listening to what I have been
23	hearing, and thinking about this glass aggregate that
24	may We don't know where it's going to end up. Is it

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1 going to end up in the streets? And then down the road,

2 you know, construction work needs to be done, and the

3 jackhammers working, and that dust is up, you know, will

4 there be lead dust? I don't think you guys can answer

5 that question. I don't think even think you guys can

6 answer a lot of the questions about the air modeling and

7 everything. I don't even know if I understand that stuff.

8 All I know is that I don't want to have to

9 take care of any more children who have special needs

10 because of the environment that they were living in. And

11 if we can prevent this from happening again, you know,

12 that's what we need to do and not worry about the politics

13 and the finances and everything else. We are doing this

14 for our children's future. And yes, there are kids out Page 52

- 15 there who have been damaged by lead. Thank you.
- 16 HEARING OFFICER MATOESIAN: Thank you,
- 17 Ms. Braden.
- 18 Is there anyone who hasn't spoken yet who
- 19 would like to speak? Okay.
- 20 MR. WOLFE: Hi. My name is Raymond Wolfe. I'm
- 21 from Kenosha. And this thing alarms me. I get on the
- 22 Internet and do a lot of surfing. Now, mind you, the
- 23 internet is not causing all of this. But over in Europe
- 24 in my searches, they suspect that this thing is causing

- 61
- 1 problems, medical problems, Lung diseases. You know,
- 2 everybody is worried about mercury and everything else;
- 3 but we don't know what this thing is going to do.
- 4 There are people over there apparently
- 5 dying from lung disease near places where they do this
- 6 process. And all I'm saying is you guys better do your
- 7 homework on this thing and check it out pretty good
- 8 because -- You know, like I say, they are not saying that
- 9 this is the cause of it; but they suspect it. And to me
- 10 that's enough to look into it. Thank you.
- 11 HEARING OFFICER MATOESIAN: Thank you,
- 12 Mr. Wolfe.
- 13 Anyone who hasn't spoken yet who would like
- 14 to?
- 15 MR. MATIJEVICH: I want to follow up to what
- 16 that gentleman said.
- 17 HEARING OFFICER MATOESIAN: I'm sorry. Could
- 18 you please approach --

19 MR. MATIJEVICH: I wanted to ask a follow-up 20 question to both what he said and what the letter from 21 Senator Geo-Karis alluded to. In that letter, she said that it is used successfully in -- Is it Sweden? 22 23 MS. OWEN: Denmark. 24 MR. MATIJEVICH: Denmark. And the Sanitary 62 1 District was very careful in its spin control in that newsletter. It said, "elements" of the NSSD's new system 2 are used in Europe and are recognized as being 3 4 environmentally sound, "elements." My question to the EPA is is there any facility in all of the world, all of the 5 6 world, Denmark, Sweden, anywhere, that will be the same as this melter dryer system? My -- All of what I have heard 7 and read is there is none anywhere. Is that true? 8 9 MR. ROMAINE: We are not aware of any. 10 MR. MATIJEVICH: Oh. That answers my question. And that -- And by the way, I might have 11 12 some standing here. I may have been one of the only ones 13 over 30 years ago that said they shouldn't build that 14 monstrosity on Lake Michigan, the nuclear plant. 15 I was right then, and I believe I'm right 16 now. 17 HEARING OFFICER MATOESIAN: Thank you, 18 Mr. Matijevich. Oh, would you like to speak? 19

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much other than --

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Beach Park, and I really haven't been following this too

MR. LAST: My name is Paul Last. I live in

MR. LAST: And I hear population growth.

(Discussion outside the record.)

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1	Population growth creates what we are trying to process
2	here, so that requires more landfills if we are going to
3	go the landfill route. We have a power plant to the
4	north. We have a power plant to the south. The power
5	plant to the north emits 800 pounds of mercury a year, the
6	one to the south 400 pounds of mercury per year. If this
7	permit is true, it's going to be negligible from this
8	process. And in the process, we could have something of
9	benefit other than a smelly landfill. That's it.
10	HEARING OFFICER MATOESIAN: Thank you,
11	Mr. Last.
12	Is there anyone else who would like to
13	speak? If you would like, restate your name.
14	MR. HOWARD: My name is Jim Howard. A couple
15	things I thought of. On the air modeling, can anybody
16	tell me if the airport, all the truck traffic to Onynx
17	landfill out there and the Pleasant Prairie power plant,
18	what polluters or emissions are taken into consideration
19	when you issue this permit? What other facility? Like
20	the Calpine peaker plant, the Pleasant Prairie plant, and
21	their emissions? Because it seems like we are getting an
22	awful lot of concentration in a small area.
23	MR. ROMAINE: Modeling is done two ways to
24	address existing sources. One of the ways that existing

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- 1 sources are addressed are by using data from actual
- 2 ambient monitoring sites. So that's going out to a place
- 3 where we have selected to measure air quality. It's
- 4 usually a point that has fairly high air quality, and that
- 5 is generally a way to address most existing sources.
- 6 For this particular project, I saw that
- 7 information was taken for the loop for SO2, Hoffman
- 8 Estates, for PM10 and the site near O'Hare for NOx. So we
- 9 went out and used fairly high levels of ambient background
- 10 data.
- 11 In terms of the additional sources that
- 12 were worked in, external emissions, I don't have a
- 13 complete list of the other sources that were included.
- 14 But they did include the Pleasant Prairie power plant, and
- 15 they actually included five for Zion Energy. So they also
- 16 did include specific emission inputs for major sources in
- 17 the immediate vicinity of the proposed facility.
- 18 MR. HOWARD: I have another question on this
- 19 glass aggregate. I worked construction a lot of years,
- 20 and we dig up everything. I mean glass. Down there in
- 21 Waukegan, into the trenchway right there by Manville's,
- 22 the old landfill. We dug up glass for weeks. And I know
- 23 when you take a partner saw to asphalt or concrete or a
- 24 pipe or lead, you get dust. They don't give you a mask.

- 1 I mean no water. You either cut it or pick up your truck
- 2 and head down the road.

- 3 So when you pulverize this stuff with a
- 4 jackhammer or you break it up, you start digging it, you
- 5 start cutting it, you've got no control over what's in
- 6 that glass aggregate. And if it's heavy metals, whatever
- 7 it is, might go two feet and fall down; but the guy
- 8 working on it, he's breathing within that two feet.
- 9 That's all I have to say on that issue. Thank you.
- 10 HEARING OFFICER MATOESIAN: Thank you,
- 11 Mr. Howard. Yes, sir.
- 12 MR. CARLSON: Hi. My name is Steve Carlson.
- 13 I'm a member of the Lake County Board, and I'm probably
- 14 the least expert of anybody in this room on these topics.
- 15 And this is the first I have heard on all of this. But I
- 16 have a question and a comment.
- 17 I understand this is going to be drawing
- 18 water from the deep aquifer. How much water? If you
- 19 don't know, you should know.
- 20 MR. ROMAINE: We don't have that information
- 21 available. That's not something that's actually relevant
- 22 to the air permitting process.
- MR. CARLSON: Well, okay, I want to make an
- 24 observation then because one of the concerns we have on

- 1 the Planning, Building and Zoning Committee, which I'm a
- 2 member of the County Board, is the supply of water in this
- 3 county in the next 20 years. And we are going to run out
- 4 if we keep it up. So I would just make a general
- 5 observation and just say I'm astounded as a citizen that
- 6 you are considering issuing a permit for something that is

- 7 going to draw water from the deep water aquifer, number
- 8 one, and adding anything at all over Lake Michigan, which
- 9 is 20 percent of the water supply in this world.
- 10 And I suspect the public will share my
- 11 opinion.
- 12 HEARING OFFICER MATOESIAN: Thank you.
- 13 Anyone else? If you would like to,
- 14 Ms. Owen.
- 15 MS. OWEN: I thought the water question was very
- 16 good. Maybe we should take advantage of the fact that the
- 17 North Shore Sanitary District is still here. Would you
- 18 mind asking them how much of the deep aquifer water they
- 19 will be using for this facility?
- 20 HEARING OFFICER MATOESIAN: I'm sorry?
- MS. OWEN: Would you please ask the North Shore
- 22 Sanitary District if they can answer that question?
- 23 HEARING OFFICER MATOESIAN: Would anyone from
- 24 the North Shore like to respond to that?

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- 1 MR. PAXTON: I don't have the number off the top
- 2 of my head. I will provide it to someone tomorrow.
- 3 MS. OWEN: No. Give me an estimate here. You
- 4 have an audience.
- 5 MR. PAXTON: I'm not --
- 6 MS. OWEN: Then I estimate it's about
- 7 190 million gallons a year. That is astonishing. It's
- 8 already an overmined aguifer. You have 165 million that
- 9 the Calpine peaker is using, and they are right next
- 10 store.

- 11 I just wondered, did you get a different
- 12 copy from Senator Geo-Karis' letter than I have? My
- 13 letter said "Sweden," Mr. Paxton read "Denmark." I mean
- 14 it's one northern European country towards another, but
- 15 just for the record.
- 16 HEARING OFFICER MATOESIAN: Okay.
- 17 MS. OWEN: Is it Sweden?
- 18 HEARING OFFICER MATOESIAN: It was marked
- 19 Denmark.
- 20 MS. OWEN: Okay. Apparently edited. And I
- 21 believe the Mayor misspoke. The sludge was not taken care
- 22 of by Zion for the last 30 years. I forgot when they
- 23 annexed the landfill, but it used to be in Newport
- 24 Township, that's not Zion.

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2 from the Bureau of Land. How much storage of this glass

I have one last question for the gentleman

- 3 aggregate will you be allowing on site? Those two roll-
- 4 off containers in Waukegan, which I thought was generous,
- 5 are there any indications that the North Shore Sanitary
- 6 District wants more storage, longer storage, bigger
- 7 amounts?

- 8 MR. SCHOLLENBERGER: No.
- 9 MS. OWEN: Okay. The air permit, as I said
- 10 actually, gentlemen, it's a lot better than the first one
- 11 I saw. I really appreciate all the extra work that has
- 12 gone into this permit. Unfortunately, some of the changes
- in the permit that you should be especially proud of
- 14 happened after the final permit for Waukegan, so I guess

- 15 the people of waukegan are lucky that they didn't end up
- 16 there.
- 17 On page 2, let's spend a little time on the
- 18 melter process. It says right here the dry granulate
- 19 that's taken, and the estimate -- Are you okay? The
- 20 estimate is to be -- have 5 percent moisture. What
- 21 happens if the moisture content is higher? First of all,
- 22 I don't see it being measured anyway here. It might be an
- 23 oversight, or it might not be necessary, or it might be a
- 24 Bureau of Water problem. But I would think that if the

- 1 moisture content is higher, you would need extra fuel to
- 2 dry it. And how does this work? I don't -- Is that
- 3 needed? You can think about it.
- 4 MR. ROMAINE: Certainly a material with
- 5 5 percent is a very dry material and should have no
- 6 trouble burning. If it's twice that, at 10 percent, it
- 7 would still be combustible.
- 8 MS. OWEN: Okay. That was just a question
- 9 because I don't know.
- 10 Then it says further down, after the
- 11 exhaust passes through an initial filter and scrubber,
- 12 that would be controlling what contaminants, this initial
- 13 filter and scrubber?
- 14 MR. SCHNEPP: What was the unit again? What
- 15 emission?
- 16 MS. OWEN: On page 2, halfway down, it says, the
- 17 exhaust flow is -- No. Excuse me. Just a sentence above
- 18 there is the initial filter and scrubber. What kind are

- 19 located in the emission control, and which one that is,
- 20 and what it controlled?
- 21 MR. SCHNEPP: The fabric filter would control
- 22 particulates.
- 23 MS. OWEN: And the scrubber?
- MR. SCHNEPP: The scrubber, SO2.

- 1 MS. OWEN: Okay. Then the next sentence says,
- 2 The exhaust flow is split with most of the flow
- 3 recirculating into the melter. Mr. Holleman brought up
- 4 the interesting question about the presence of oxygen.
- 5 How much of this exhaust flow is going to be recirculated
- 6 into the melter, and how will this affect the melting
- 7 process?
- 8 MR. SCHNEPP: I'm not sure. We will respond.
- 9 MS. OWEN: You can do the usual. You can send
- 10 me a response in the summary. Please, if at all possible,
- 11 would you quote my questions verbatim? I really don't
- 12 like me to be dumbed down in your Responsiveness Summary
- 13 questions. Thank you.
- 14 On the next page, it talks about -- Now,
- 15 never mind, this one. All right. Yes, page No. 3, back
- 16 down on the page. You are finally talking about
- 17 limitations for incinerators, which is new compared to the
- 18 Waukegan permit, so hurray.
- 19 I do have a question about this. If this
- 20 is an incinerator, does 503 apply? And the regulations
- 21 have their own sludge monitoring frequency for biosolids
- 22 incineration, and will this be considered in this permit?

- 23 503 regulations were considered in the Waukegan permit.
- 24 And my question is will they also be somewhere either in

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- 1 this permit or the land permit?
- 2 MR. SCHNEPP: We kept the 503 provisions in this
- 3 permit.
- 4 MS. OWEN: Okay. Now, would you think that the
- 5 monitoring frequency for biosolids incineration would be
- 6 an applicable part of 503 that should be in this permit?
- 7 And the monitoring frequency is done according at least
- 8 for arsenic, cadmium, chromium, lead, and biosolids
- 9 according to the amount or on a dry weight basis. I have
- 10 not been able to locate the amount in here, the amount on
- 11 a dry weight basis. So I don't know which part of 503
- 12 applies to this.
- 13 MR. SCHNEPP: I believe the applicable provision
- 14 is specified in the permit.
- MS. OWEN: Uh-huh.
- 16 MR. SCHNEPP: Condition 1.7(d) specifies that
- 17 the --
- 18 MS. OWEN: Would you give me a page number just
- 19 for ease of locating that?
- 20 MR. SCHNEPP: It's page 8. It specifies that
- 21 the permittee shall comply with the applicable sludge
- 22 monitoring requirements at 40 CFR 503.46(a).
- 23 MS. OWEN: Right. But you know, the monitoring
- 24 frequency is not only for sludge. It's also for oxygen

- 1 concentration in the stack exit gas, information
- 2 needed in the moisture content in the stacks, combustion
- 3 temperature -- and this permit says that we have that --
- 4 and air pollution control device conditions which are part
- 5 of the permit. But I'm not sure about the oxygen and the
- 6 information needed to moisture content, I have questions
- 7 about that.
- 8 All righty, page 4. This permit does not
- 9 address treatment of wastewater at the facility.
- 10 Okay.
- 11 MR. KELLER: Ma'am?
- 12 MS. OWEN: Yes.
- 13 MR. KELLER: Could I address the one on 503?
- 14 MS. OWEN: Yes.
- 15 MR. KELLER: That would be a requirement to the
- 16 District to submit that information, but right now USEPA
- 17 is the authority on 503. The Agency does not have
- 18 delegation for 503.
- MS. OWEN: Does not.
- 20 MR. KELLER: And the annual reports required to
- 21 be submitted goes to USEPA, and they would have to comply
- 22 with that.
- MS. OWEN: I see. Because the frequency
- 24 actually, if it's just once a year, is not high enough. I

- 1 did my own calculations. I think they do either every
- 2 60 days or at least once a month. So -- But you are not
- 3 delegating on the 503?

4 MR. KELLER: We are not delegated under 503, 5 right. 6 MS. OWEN: All right. Thank you. 7 And it says, This permit is issued based on 8 negligible emissions of the VOM from handling of 9 wastewater. For this purpose, VOM emissions shall not exceed 0.1 tons per month and 1.2 tons per year. That was 10 a huge controversy about the VOM emissions in the 11 12 wastewater in Waukegan. So what information did you base 13 these 1.2 tons per year on and how is this measured? 14 MR. ROMAINE: The estimate was based actually on 15 more detailed information for the very large Water 16 Reclamation District of Chicago Stickney Works where they are handling millions of gallons of water per day and the 17 18 loss of emissions that are occurring from that process and 19 compared to the amount of material being processed or 20 generated -- I'm sorry -- generated by the North Shore 21 Sanitary District. 22 MS. OWEN: You know, that's interesting. 23 Because I talked to the MEQ about the Detroit one, and

24

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1 effluent here. And I said, "I'm not sure that you, you

they said there were concerns about the VOM in the

- 2 have the same concerns."
- And he said, "We had big concerns about
- 4 that." And he said, "We felt the concerns were so huge
- 5 that we asked Minergy to come up with the dry process."
- 6 And I said, "They have a dry process?"
- 7 He said, "Yes. They have applied for the Page 64

- 8 same wet 190 million gallons a year process." But the
- 9 Department of Environmental Quality in Michigan decided
- 10 that wasn't good enough and asked Minergy to come up with
- 11 a dry process. So I don't care what they did in Stickney,
- 12 that's what they did in Michigan.
- Does this facility have a CO or an oxygen
- 14 sensor?
- 15 MR. SCHNEPP: Not that I'm aware of.
- 16 MS. OWEN: Because the problem will be that
- 17 several of the conditions are based on having good
- 18 operating procedures. You can really only address those
- 19 if you have either CO or an oxygen sensor. How otherwise
- 20 would you define good combustion practices or good
- 21 operating parameters?
- 22 MR. ROMAINE: The permit includes provision to
- 23 operate a continuous carbon monoxide monitor.
- MS. OWEN: Uh-huh.

- 1 MR. ROMAINE: And it includes a requirement that
- 2 there would be data available to provide results in terms
- 3 of percent oxygen which also requires to be accompanied by
- 4 oxygen analyzer. The exception is that it provides that
- 5 if the North Shore decides instead to install a total
- 6 hydrocarbon monitor that could be substituted for those
- 7 monitors.
- 8 MS. OWEN: Yes. We will get there later.
- 9 On page 6, Emission Limitations, I don't
- 10 have any questions except it lists the criteria pollutants
- 11 and it leaves out lead especially. And do you have any Page 65

- 12 idea how much lead emission is emitted here?
- 13 You can tell me it's under the threshold if
- 14 you don't know the number. You can owe me the exact
- 15 number for the Responsiveness Summary. It's getting late.
- 16 MR. SCHNEPP: The lead emissions are expected on
- 17 a maximum tons per year basis to be .0394 tons per year.
- 18 MS. OWEN: Would you repeat that? I'm sorry.
- 19 MR. SCHNEPP: .0394 tons per year.
- 20 MS. OWEN: What is -- Page 7, the North Shore
- 21 Sanitary District really, really, really, really does not
- 22 want to get a Clean Air Act Permit Program permit. They
- 23 really don't like the idea of getting a Title V permit.
- 24 So they are desperately trying to stay under 100 tons.

- 1 And I will read you why the North Shore Sanitary District
- 2 really dislikes the idea.
- This is an e-mail to Brian Jensen from
- 4 Richard Osa. And it says, You have a few options, so
- 5 obviously, some time to make your selections. The options
- 6 are the permit, permit facility as a major source under
- 7 the Illinois CAAPP program -- that's C-A-A-P-P --
- 8 otherwise known as Title V. Disadvantages, the
- 9 application cost is higher. Detailed emission inventory
- 10 could bring to light previously unrecognized significant
- 11 sources, e.g., VOC emissions from water treatment
- 12 chemicals twice per year reporting and certification
- 13 requirements, greater likelihood of enforcement,
- 14 surveillance and public access to data.
- Now, that's scary, public access to data.

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- 16 So that is their thinking as to why they don't want a
- 17 Title V.
- 18 So my question to you is will this plant be considered one
- 19 source with the Waukegan wastewater treatment plant
- 20 because they will be connected by pipe?
- MR. ROMAINE: No, it will not.
- MS. OWEN: Why not?
- 23 MR. ROMAINE: The amount of distance between the
- 24 facilities and fact --

- 1 MS. OWEN: There is a direct connection. There
- 2 is, there is going to be a force main that goes from this
- 3 plant to that plant directly.
- 4 MR. ROMAINE: That's correct.
- 5 MS. OWEN: Yes. There has been precedent about
- 6 connecting things that were distantly apart with the
- 7 pipeline that were considered under common control.
- 8 MR. ROMAINE: We are not aware of a precedent
- 9 that suggests that connecting facilities by sewer
- 10 pipelines to a municipal waste treatment facility for the
- 11 wastewater treatment is sufficient to make --
- 12 MS. OWEN: Okay. So there is no precedent, so
- 13 I'm not told anything about this plant. So I'm asking you
- 14 to think about it. And you just tell me, no, there is no
- 15 precedent, we are not interested.
- 16 MR. ROMAINE: We did consider that issue, and we
- 17 concluded they are appropriate treated as separate
- 18 sources.
- 19 MS. OWEN: How convenient for the North Shore Page 67

- 20 Sanitary District.
- The emissions testing, how do you even test
- 22 emissions from something, whatever you fire varies from
- 23 day-to-day? It says, While operating at maximum
- 24 throughput and other representative operating

- 1 conditions -- Now, in your minds you should have some
- 2 kind of idea what these representative operating
- 3 conditions are. And if you are telling me, oh, it's just
- 4 a temperature and moisture content, what about the content
- 5 of the sludge? How do we define what representative
- 6 conditions are when it comes to sewer sludge and
- 7 contaminants in it?
- 8 MR. ROMAINE: The issue of the composition of
- 9 the sewage sludge is being addressed separately from the
- 10 testing requirements. There are separate requirements for
- 11 testing of the composition of the sludge. If there were
- 12 significant changes of the composition of the sludge as
- 13 related to metals, then there would be the ability to
- 14 require for testing.
- 15 MS. OWEN: I understand that. Right. But
- 16 that's -- The sludge composition is kind of over here.
- 17 Now my question to you is what are the representative
- 18 operating conditions. If you look at the listing and you
- 19 look at exceedances that are published in the paper, and
- 20 there seems to be a great variance about the sludge
- 21 content, what are the standard conditions?
- I had a chance to actually look at the
- 23 trial burns for a hazardous waste incinerator downstate.
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24 They actually have standard conditions. They know what's

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- 1 in the stuff they are burning, and they will test what
- 2 comes out. I think that's exactly what testing should be
- 3 about. But you guys don't know what's in the sludge.
- 4 other than very general, once-a-year analysis, you don't
- 5 know what's in this particular daily load that will be
- 6 used for this -- for emissions testing. And then you will
- 7 base the permit and the emission limits for the next
- 8 20 years on this one-day sludge sample they burned for
- 9 testing?
- 10 MR. ROMAINE: I need to check the provisions in
- 11 the permit. It certainly would be the expectation that
- 12 the sludge that is being burned for the test burn sample
- 13 and analyzed for the composition of the material that's
- 14 associated with the test results is known. Unlike a waste
- 15 incinerator, this facility does not stockpile sludge. It
- 16 does not have the ability to take different types of
- 17 sludge out of inventory and prepare specific test charges
- 18 for the purposes of conducting test programs.
- 19 MS. OWEN: Well, how can they guarantee that the
- 20 sludge they get today is going to be the same sludge they
- 21 are getting tomorrow?
- 22 MR. ROMAINE: The answer to that is that's why
- 23 there are provisions for sampling and analyzing sludge.
- MS. OWEN: How often?

- 1 MR. ROMAINE: In accordance -- You mentioned
  2 the provisions for the USEPA's 503 rules.
  3 MS. OWEN: So it could be once a year?
  4 MR. ROMAINE: Yes, it could.
  5 MS. OWEN: Okay. I guess that's an improvement
  6 from the last time, it was once every five years. Still
  7 that is really not an answer. You cannot base emission
- 8 limits on a one-time stack test of unknown sludge that
- 9 could be totally different tomorrow. I think that's
- 10 irresponsible.
- 11 MR. ROMAINE: I think it's also correct the
- 12 sludge does not vary as significantly as some people have
- 13 suggested. Sewage sludge is formed by materials in
- 14 wastewater.
- 15 MS. OWEN: Interesting.
- 16 MR. ROMAINE: The vast majority of things are
- 17 consistent. Now, this material is not produced
- 18 instantaneously. It is the result of a digestion process
- 19 so that the sludge that is being produced is the result of
- 20 a number of days of material. The composition is more
- 21 stable than the wastewater that's going to the treatment
- 22 plant.
- 23 MS. OWEN: So would you elaborate when you say
- 24 it's very stable, what percentage of variance one way or

- 1 another would you expect? Which one would you be
- 2 comfortable with, which one would you be concerned about?
- 3 MR. ROMAINE: I don't have quantitative data for

- 4 that.
- 5 MS. OWEN: You don't have what?
- 6 MR. CRAIG: So what are you saying?
- 7 MS. OWEN: What did you say? I didn't hear the
- 8 answer.
- 9 MR. ROMAINE: Oh, I don't know. I don't have
- 10 quantitative data for that.
- MS. OWEN: Not yet, never, or not with you?
- MR. ROMAINE: The data from our perspective, the
- 13 data for this facility will be developed as the facility
- 14 from the three sites is delivered to the facility for
- 15 processing. This is a future facility.
- 16 MR. CRAIG: So it's a guess.
- 17 MS. OWEN: I thought the construction permit was
- 18 supposed to lay down the ground rules on how this will be
- 19 done, and you are telling me you are going to wait until
- 20 it's built?
- 21 MR. ROMAINE: No. I said that the composition
- 22 of the sludge and the variability of the sludge is
- 23 something that we cannot know for sure at this point in
- 24 time.

1 MS. OWEN: Of course, you can. Ask him to

- 2 supply you with a sample, Two or three, twenty.
- 3 MR. ROMAINE: One sample a day is not
- 4 necessarily what it's going to be a year from now.
- 5 MS. OWEN: That's exactly what I said. What's
- 6 here today is not what it is going to be a year from now.
- 7 So how can you base this thing on a one-time emission

- 8 test? That's exactly my point. Thank you.
- 9 MR. ROMAINE: And we have not based it on one-
- 10 time emission test.
- 11 MS. OWEN: But you are going to.
- MR. ROMAINE: This is a construction permit that
- 13 establishes the initial testing requirements for the
- 14 facility for mercury, for which there is a concern about,
- 15 how they knew activated carbon because it would operate
- 16 this with a requirement that there be four tests for
- 17 mercury as part of the startup of the facility.
- 18 MS. OWEN: That's great. Four. I'm not even
- 19 concerned about mercury right now. I'm concerned about
- 20 other stuff that's in the sludge and varies. And the
- 21 exceedances that Ms. Zingle was talking about was actually
- 22 exceeded by 48 percent of some sulfur. That's a huge
- 23 span. You will have to address this question.
- 24 MS. ZINGLE: Or you have to catch it in the

- 1 emissions with --
- 2 MS. OWEN: Or have them install continuous
- 3 emission monitors on it. That will make everybody feel
- 4 better because they are fairly unbiased, and they will
- 5 monitor what's coming out. Then we don't have to guess.
- 6 I don't like guessing.
- 7 Mercury. Testing, water -- I'm sorry.
- 8 What about the new testing method for mercury at USEPA?
- 9 Is -- I'm not sure what stage it's at. I'm not sure if
- 10 it's 50, 51.
- 11 MR. KELLER: I'm aware of it.

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11304epazion.txt
12
               MS. OWEN: Okay. Does that apply here
     somewhere? Because of the lower, the detection event to
13
14
     actually nanograms instead of just --
15
               MR. KELLER: I would have to review that test
16
     method again in the federal regs.
17
               MS. OWEN: I don't think it's found in there.
18
               MR. KELLER: Okav.
19
               MS. OWEN: This alternate monitoring
20
     requirement, does it involve the EPA approve alternate
     methods? That's on page 9. 8, I'm sorry.
21
22
               MR. ROMAINE: I don't believe it does.
23
              MS. OWEN: Okay. Should it?
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MR. ROMAINE: I don't believe it should.

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1 MS. OWEN: Okay. We didn't discuss it. I would 2 feel a lot better in the monitoring requirements if they 3 would actually have to log what they monitor. Otherwise -- And they did that. 4 5 Do they have to monitor good combustion practices? Because lots of the things are actually based 6 on them having good combustion practices. A, I really 7 8 don't know what the term is, it's never been defined; but I would think that you can probably come up with something 9 10 that you could consider good combustion practices. And I would like this to be somewhere monitored. 11 12 MR. ROMAINE: The intent of the draft permit is if they are doing continuous emission monitoring for 13

carbon monoxide or total hydrocarbons that monitoring

actual combustion practices is not required.

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11304epazion.txt

16 MS. OWEN: Do they have a measuring device for

17 the temperature of the -- I'm sorry -- of the melter?

18 MR. SCHNEPP: I'm not aware of a temperature

19 measuring device.

20 MS. OWEN: Why would they be exempt from 60.150

21 to have one?
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- 22 MR. SCHNEPP: I'm not familiar with the
- 23 citation. I don't know that.
- MS. OWEN: It's subpart O.

- 1 MR. SCHNEPP: If it's in subpart O, it's a 2 requirement, then it will be a requirement in this permit. 3 MS. OWEN: Okay. If you read it, too. 4 On the next page, the operating combustion 5 temperature for the melter, so apparently they have to do 6 this somewhere. 7 They have to keep track of the amount of 8 fuel combusted where? Where is the measuring device for the amount of -- Now, I'm trying to figure out what all 9 is gas fired in this facility. And I'm not guite sure I'm 10
- 11 getting it all. So when you say they have to measure the
- 12 amount of fuel, I would like to know where the meter is.
- 13 I want as far downstream as possible so we are catching
- 14 all the things they are running, not just the auxiliary
- 15 heater.
- 16 MR. SCHNEPP: The auxiliary heater is fired by
- 17 natural gas.
- 18 MS. OWEN: I know. What else? See, I have the
- 19 same problem, I don't know either.

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11304epazion.txt
20
               MR. SCHNEPP: There is no other units that are
21
     fired by natural gas.
22
               MS. OWEN: That's not true. Well, right off the
23
     top of my head, I know the emergency generator is. My
24
     question is what else.
                                                              86
                  They tried really hard to be below 100 tons
 1
 2
     of NOx, and you guys should really not try and enable them
 3
     to get away with it. Okay?
 4
                  Oh, I have a question, page 13. It says,
 5
     "The Illinois EPA shall be notified prior to these tests
     to enable the Illinois EPA to observe these tests." My
 6
 7
     understanding is that you really don't come and observe
 8
     all the tests that are done by facilities, which I'm
 9
     officially requesting that you come if this gets built.
10
     Can somebody be there and watch what they are doing?
11
     I will let you know that I want that, too.
                  "The permittee," excuse me, page 14, "The
12
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13 permittee shall submit semi-annual compliance reports that

include: Amount of wet sludge processed." Okay. "A 14

summary of deviation -- " We'll get there. "Emissions on 15

16 a monthly basis." Okay. What emissions?

17 MR. SCHNEPP: Emissions from the plant.

18 MS. OWEN: Okay. Which ones?

19 MR. SCHNEPP: Emissions that are regulated by

20 the permit.

21 MS. OWEN: Which are?

22 MR. SCHNEPP: Found in condition 1.1.6, VOM,

23 particulates, NOx, CO, SO2, mercury.

1 MR. SCHNEPP: Calculations. 2 MS. OWEN: See, that's exactly the point. This permit is a bookkeeping permit. It doesn't measure 3 4 anything. It estimates a lot of things. It is unknown what actually happens out there, and I don't think this is 5 a good idea. I also want to know, okay, the natural gas-6 7 fired emergency generator is exempt from permit 8 requirements. Okay. It might be. I'm not sure why. But I can look it up. 9 10 However, don't the emissions have to be 11 accounted for?

12 MR. SCHNEPP: Yes.

MS. OWEN: Are they in this permit?

MR. SCHNEPP: Yes.

MS. OWEN: Where?

16 MR. SCHNEPP: Condition 3b.

17 MS. OWEN: 2b?

18 MR. SCHNEPP: 3b on page 15 near the bottom.

19 MS. OWEN: 3b. Sorry, I don't have condition

20 3b.

21 MR. SCHNEPP: Do you have page 15?

MS. OWEN: Don't know. Yes.

MR. SCHNEPP: Near the bottom.

MS. OWEN: For this purpose, shall not operate

- 1 more than 500 hours and emit more than 0.3 tons per year
- 2 of NOx -- A year. How do you know -- A, do they have to
- 3 record the hours they operate; and how do you know how
- 4 much NOx they are emitting?
- 5 MR. SCHNEPP: The amount of NOx that they emit
- 6 for this condition was based off of 500 hours per year of
- 7 operation.
- 8 MS. OWEN: Are there any guarantees, emission
- 9 factors? What?
- 10 MR. SCHNEPP: Based off of emission factors.
- MS. OWEN: All right. And last thing. No. 4,
- 12 "Operation of the sludge processing facility is allowed
- 13 under this construction permit for a period of 365 days
- 14 during which period shakedown of equipment and emission
- 15 testing shall be performed."
- I have heard a lot about those. It's
- 17 usually 180 days. Why is this 365 days?
- 18 MR. ROMAINE: Because this facility will have to
- 19 obtain an operating permit to continue operation. So this
- 20 essentially allows them 180 days to perform their emission
- 21 testing, and then there is 180 days to process the
- 22 application for the operating permit.
- MS. OWEN: Well, that's normal language. I
- 24 understand that. That's why I was surprised that this

- 1 permit gives them 365 days for shakedown and emission
- 2 testing instead of 180.
- 3 MR. ROMAINE: Well, it would be 180 plus 180.
- 4 The 180 days that is normally allowed for testing does not Page 77

- 5 provide sufficient time for processing an operating permit
- 6 application after testing is conducted, so we have allowed
- 7 another 180 days after the performance of testing for the
- 8 operating permit application to be processed.
- 9 MS. OWEN: So they have 180 days for shakedown,
- 10 and 180 days for applying for an operating permit?
- 11 MR. ROMAINE: Right.
- MS. OWEN: I really wouldn't have it worded like
- 13 this.
- 14 MR. ROMAINE: Uh-huh.
- 15 MS. OWEN: Thanks. In the Responsiveness
- 16 Summary, Question 172, If this facility is approved and
- 17 later it's found that the approval was a big mistake, if
- 18 it's determined that it is not doing what they said it was
- 19 going to do, what will the Illinois EPA -- what is the
- 20 Illinois EPA going to do about it?
- 21 I will read the answer in a minute, but
- let's be perfectly clear here, whatever the EPA will have
- 23 to do, we will have to pay for. This is not a private
- 24 entity. This facility and the Minergy thing is financed

- 1 by our tax dollars. I think your responsibility is to be
- 2 especially thorough in investigating and answering all the
- 3 questions we have raised is beyond what usually is. Don't
- 4 rubber stamp this. Please keep in mind that your
- 5 decisions affect our pocketbooks.
- 6 And the answer you gave was, If the
- 7 facility doesn't meet the applicable standards and the
- 8 requirements established for the facility, the Illinois Page 78

- 9 EPA will then enforce the applicable standards and take
- 10 appropriate action. This action would vary from trying to
- 11 get immediate correction from the alleged violator, which
- 12 we would have to pay for, to asking the attorney general
- 13 to bring a lawsuit against the party, which we will have
- 14 to pay for twice; one for the attorney general, and one
- 15 for the North Shore Sanitary District to defend that. So
- 16 please think about this.
- 17 HEARING OFFICER MATOESIAN: Thank you. Is there
- 18 anyone else who would like to ask a question or make a
- 19 comment?
- 20 MR. SPENCER: Good evening. It's getting late
- 21 here. My name is Wayne Spencer. I live in Pleasant
- 22 Prairie, Wisconsin, just over the border and a half a mile
- from the sewage plant, or should I say sewage retention
- 24 area. Roughly for the last 25 years from like March till

- 91
- 1 the beginning of November, two days a week, I do not go
- 2 outside. Which days they are are the days the wind comes
- from the southwest because the air is that rank. Okav.
- 4 That's number one.
- 5 The lady brought up a point about how many
- 6 million of gallons they are going to use coming out of
- 7 this aguifer. When you get it up there, where are you
- 8 going to put it? Where is it going after it's been used?
- 9 Okay? You can sort that out for a while.
- 10 MR. ROMAINE: The wastewater goes into the
- 11 sewer. It goes to the Waukegan treatment plant, and then
- 12 goes into the -- Is it Skokie River? Page 79

13 MR. SPENCER: So you are processing the same 14 water twice? MR. ROMAINE: No. 15 16 MS. OWEN: Yes. 17 MR. SPENCER: It was used in the processing of 18 the sewage treatment, and now you are dumping it into a sewer system that goes back to a sewage treatment 19 facility, which goes back to where it was. 20 21 MS. ZINGLE: Yes. Yes, although it's not in 22 your summary. 23 MR. ROMAINE: The water is coming from the 24 aguifer as part of the processing of the sewage sludge to 92 1 operate the condensers and the scrubbers, so that is processed water. The processed water is then treated in a 2 wastewater treatment plant, the Waukegan treatment plant, 3 4 before being discharged to a public -- a body of water. 5 It's an inland waterway, and I'm not sure which is the 6 inland waterway. MS. OWEN: Des Plaines River. 7 MR. ROMAINE: Des Plaines at this point? 8 9 AUDIENCE VOICES: No, no, no. 10 HEARING OFFICER MATOESIAN: One at a time. MR. CRAIG: It seems you should know. 11

MR. ROMAINE: All I know is that the pipeline

from Waukegan goes seven miles inland and discharges in an

it's the Des Plaines. If it's the Skokie River, it's the

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inland river. If that's the Des Plaines at that point,

Skokie. It's a head water to the Chicago River.

12

13 14

15

MR. SPENCER: I'm inclined to agree it's the

17

19 20

18 Des Plaines River. Because what I understand we get 19 village -- We get water from Kenosha. We are originally 20 on a well. And the states of Michigan, Illinois, and 21 Wisconsin, plus the province of Ontario, all had to agree 22 to the fact that we went onto Kenosha water because of the 23 fact that everything that comes out of Michigan is 24 supposed to come back into Lake Michigan by federal EPA 93 regs. And the fact that we were taking out of 1 2 Lake Michigan, our sewage treatment plant is out of Des Plaines River. So all these states, plus the province 3 4 of Ontario, had to give us a waiver for the 105 homes that 5 we have up there, just again, northeast of where this 6 sewage retention area is. 7 All right. I will go to a completely different issue. You talk about all these scrubbers and 8 filters and things like this for cleaning the air coming 9 10 out of this facility, correct? That they are -- All 11 these safeguards to clean the air. Who changes the 12 filter? What do you do when the filter is saturated? 13 Think of it like your furnace filter. 14 MR. SCHNEPP: It's either cleaned or replaced. 15 MR. SPENCER: Okay. So that maybe the plant has 16 to shut down to do this? It's supposed to be running 17 24/7. How long does it take for this thing to come down to where the people can work on it? How long does it take 18

to bring it back up again? I know when they clean the

chimney up there at the Wisconsin power plant, it takes
Page 81

- 21 them like a month to clean that chimney. There is no
- 22 exiting gases coming out of that chimney.
- 23 MR. ROMAINE: Right. Depending on the nature of
- 24 the maintenance that's required, the facility could be out

- 1 of service for a couple of days during the course of a
- 2 year.
- 3 MR. SPENCER: A couple of days? From 2,000
- 4 degrees, it's going to come down in a couple of days?
- 5 MR. ROMAINE: Yes. You are right, there has to
- 6 be a period of time to cool it slowly. And it will have
- 7 to be warmed up again, but combustion devices of this
- 8 type, like the boilers at Pleasant Prairie, are
- 9 periodically taken offline to perform routine maintenance
- 10 and repairs.
- 11 MR. SPENCER: Okay. So they are not going to
- 12 try and run it without filters in and try to skate by it
- 13 for one day?
- 14 MR. ROMAINE: No.
- 15 MR. SPENCER: How do you know this? You have
- 16 got the fox watching the hen house.
- 17 MR. ROMAINE: That is an egregious criminal
- 18 violation to operate --
- MR. SPENCER: So was Enron.
- 20 MR. ROMAINE: And known violations are pursued
- 21 appropriately with appropriate response.
- MR. SPENCER: It took them a couple years to
- 23 catch the guys at Enron. How long is it -- The lady
- 24 brought it up earlier, there was two years that the Page 82

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- 1 Waukegan paper talked about the hydrogen sulfide was being
- 2 emanated over in Gurnee. It took them two years to get
- 3 that problem cleaned up. Hydrogen sulfide is rotten eggs,
- 4 that's the smell.
- 5 MR. ROMAINE: It's a lot easier to clean up a
- 6 situation when the cause is somebody operating when the
- 7 control device is not --
- 8 MR. SPENCER: But they know it's coming from it,
- 9 why don't they just shut it down to find out what's wrong
- 10 with it? They kept spitting it out, spitting it out, and
- 11 spitting it out for two years.
- 12 MR. ROMAINE: That's an issue with regard to the
- 13 Gurnee wastewater treatment plant. And if people wish to
- 14 flush their toilets and drain their sinks, you do not turn
- 15 off a wastewater treatment plant.
- 16 On the other hand, you can stockpile sludge
- 17 for a few days while a sludge processing facility isn't
- 18 operating.
- 19 MR. SPENCER: So, in other words, was there any
- 20 type of levies against North Shore Sanitary District for
- 21 creating this situation for a period of two years?
- 22 MR. ROMAINE: I'm not familiar with the
- 23 circumstances of the Gurnee treatment plant.
- 24 MR. SPENCER: I just don't -- Things keep

- 1 jumping out at me. Okay. That was basically just the
- 2 nuts and bolts of it. Thank you.
- 3 MS. OWEN: Can you ask the Bureau of Water to
- 4 answer that question since he's here?
- 5 MR. KELLER: I'm not in the compliance section,
- 6 I'm sorry.
- 7 MS. OWEN: Okay.
- 8 MS. ZINGLE: Can I add one more comment?
- 9 MR. KELLER: We can address that in the summary.
- 10 MR. SPENCER: You are going to have a problem
- 11 when we get heavy rains, what people's homes in Northbrook
- 12 get in their basements.
- 13 MR. KELLER: We understand. We understand.
- 14 MR. SPENCER: Okay. Yeah.
- 15 HEARING OFFICER MATOESIAN: Thank you,
- 16 Mr. Spencer.
- MS. ZINGLE: Can I have one more comment?
- 18 HEARING OFFICER MATOESIAN: Yes.
- 19 MS. ZINGLE: Hi, Susan Zingle again. Thank you.
- 20 Thank you for letting me go a second time. Obviously,
- 21 monitoring and compliance and enforcement is a concern
- 22 that's rippling through the community here. North Shore
- 23 Sanitary District just recently is bragging that it
- 24 installed generators at its Lake Forest and Lake Bluff

- 1 facilities to handle the wastewater treatment plants
- 2 there.
- 3 Their history has been when ComEd had a
- 4 power failure, which is a whole other issue, they just

- 5 simply dump the raw sewage in Lake Michigan. And I am
- 6 surprised that that is still permitted. I haven't heard
- 7 anything about fines being levied or requirements that
- 8 they install the generators. I think they finally did so
- 9 out of public pressure they have been getting over this
- 10 issue. But you have got two years of rotten egg smell in
- 11 Gurnee.
- 12 The article which I will send to you goes
- 13 on to document how many complaints they were getting. It
- 14 got to a point just recording the complaints themselves
- 15 was a reporting problem for them. They dumped raw sewage
- 16 into the lake. That line that you mentioned that goes
- 17 westward and dumps the water itself is leaking. It's
- 18 leaking effluent, not raw sewage; but it shows
- 19 wastefulness and sloppy handling on their part. And you
- 20 are going to let the plant run without CEMs and trust
- 21 emission factors. And you did your potential to emit from
- 22 information they gave you, not outside confirmation for
- 23 Minergy? I don't think so, Chris. These guys need to be
- 24 sat on. And we do as much as we can with public outcry,

- 1 but after a while even we get worn out.
- 2 So I would ask that all the different
- 3 issues we raised that, if you can't confirm them from some
- 4 independent outside source, you make them monitor it in a
- 5 way that isn't dependent on internal calculations. Thank
- 6 you.
- 7 HEARING OFFICER MATOESIAN: Thank you, ma'am.
- 8 Is there anyone else who would like to make

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9
     comments? No? All right. Then I will adjourn this
10
    hearing.
                  Once again, on behalf of Renee Cipriano,
11
12
    Director of the Illinois Environmental Protection Agency,
13
     the Bureau of Air, and myself, I thank you all for coming.
14
    Good night.
15
16
                       (Which were all the proceedings had
17
                        in the above-entitled cause.)
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 1
     STATE OF ILLINOIS )
 2
     COUNTY OF DU PAGE )
 3
 4
                  I, JANICE H. HEINEMANN, CSR, RDR, CRR, do
 5
    hereby certify that I am a court reporter doing business
 6
     in the State of Illinois, that I reported in shorthand the
     testimony given at the hearing of said cause, and that the
 7
     foregoing is a true and correct transcript of my shorthand
 8
 9
     notes so taken as aforesaid.
10
11
12
                       Janice H. Heinemann CSR, RDR, CRR
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